

# Periphere, dünn besiedelte nördliche Regionen: Probleme, Chancen, Herausforderungen



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IRPUD Forschungskolloquium

Dienstag, 19. Juli 2005, 16.15-17.45 Uhr

Institut für Raumplanung Uni Dortmund

# ***Gliederung***

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- ***1 - Hintergründe***
- 2 - Abgrenzung dünn besiedelter Gebiete
- 3 - Klima und Flächennutzung
- 4 - Bevölkerungsentwicklung
- 5 - Erreichbarkeit und Infrastruktur
- 6 - Wirtschaft
- 7 - Schlussfolgerungen

# ***Ausgangslage: EU-Beitrittsverträge (I)***

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## *Article 1*

Until 31 December 1999, the Structural Funds, the Financial Instrument for Fisheries Guidance (FIFG) and the European Investment Bank (EIB) shall each contribute in an appropriate fashion to a further priority Objective in addition to the five referred to in Article 1 of Council Regulation (EEC) No 2052/88, as amended by Council Regulation (EEC) No 2081/93, which Objective shall be:

- ***to promote the development and structural adjustment of regions with an extremely low population density*** (hereinafter referred to as 'Objective 6').

## *Article 2*

Areas covered by Objective 6 shall in principle represent or belong to regions at ***NUTS level II*** with a ***population density of 8 persons per km<sup>2</sup> or less***. In addition, Community assistance may, subject to the requirement of concentration, ***also extend to adjacent and contiguous smaller areas*** fulfilling the same population density criterion. [...]



# Ausgangslage: EU-Beitrittsverträge (II)

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## Article 142

1. The Commission shall authorize **Norway, Finland and Sweden** to grant **long-term national aids** with a view to ensuring that agricultural activity is maintained in specific regions. These regions should cover the **agricultural areas** situated to the **north of the 62nd Parallel** and some adjacent areas south of that parallel affected by comparable **climatic conditions** rendering agricultural activity particularly difficult.
2. The regions referred to in paragraph 1 shall be determined by the Commission, taking into consideration in particular:
  - the **low population density**;
  - the **portion of agricultural land** in the overall surface area;
  - the portion of agricultural land devoted to **arable crops** intended for human consumption, in the agricultural surface area used.



**Neuverhandlung Strukturfonds.**

**Beibehaltung jetzige Förderungen, oder Änderungen? Abschaffung?**



## ***Besondere Problemlage***

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- Extreme klimatische Bedingungen
  - Periphere Lage
  - Extrem geringe Bevölkerungsdichte
- 
- permanente Handikaps
  - prinzipiell individuelle Handikaps
  - sich gegenseitig verstärkende Handikaps

# ***Gliederung***

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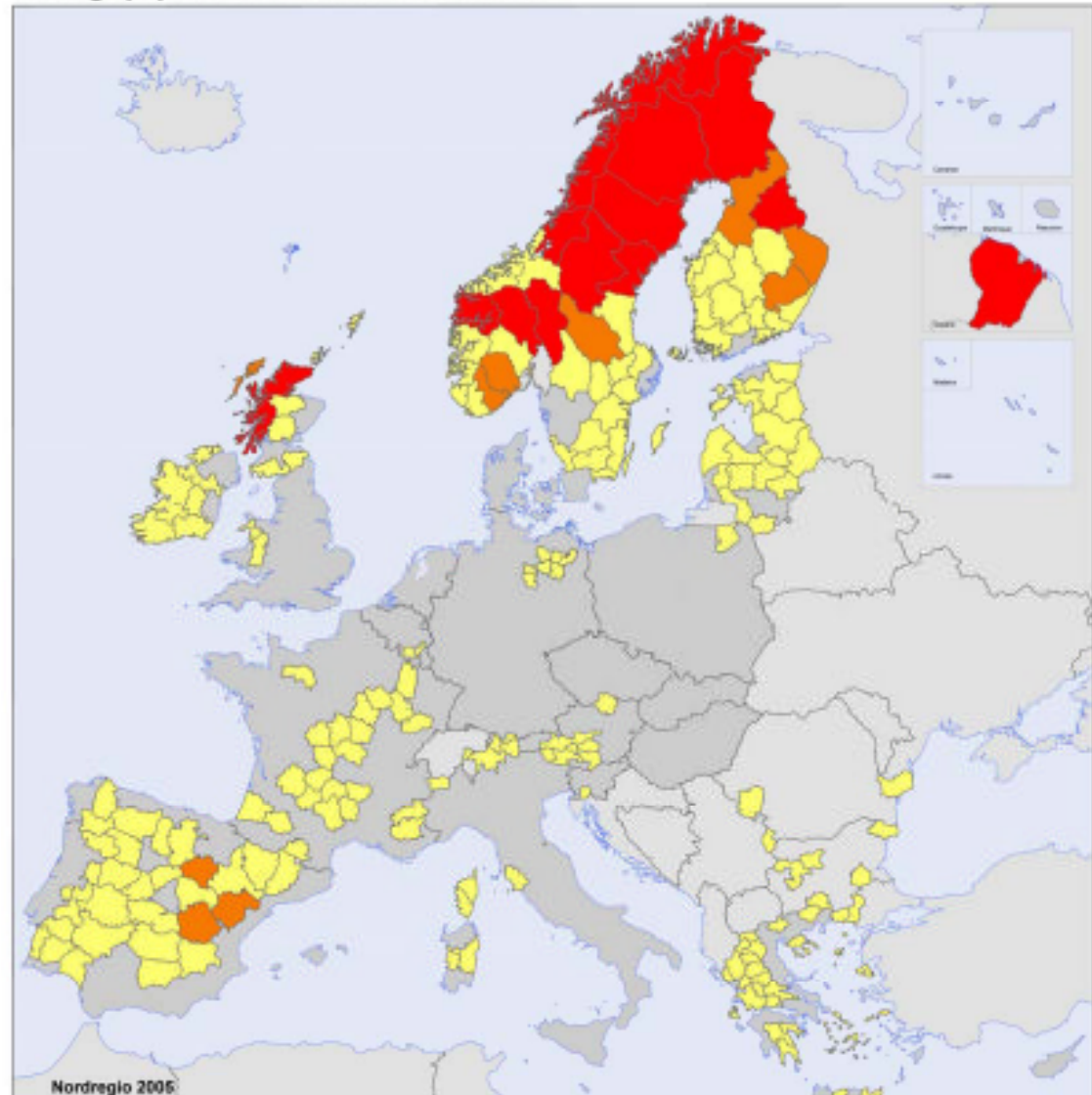
- 1 - Hintergründe
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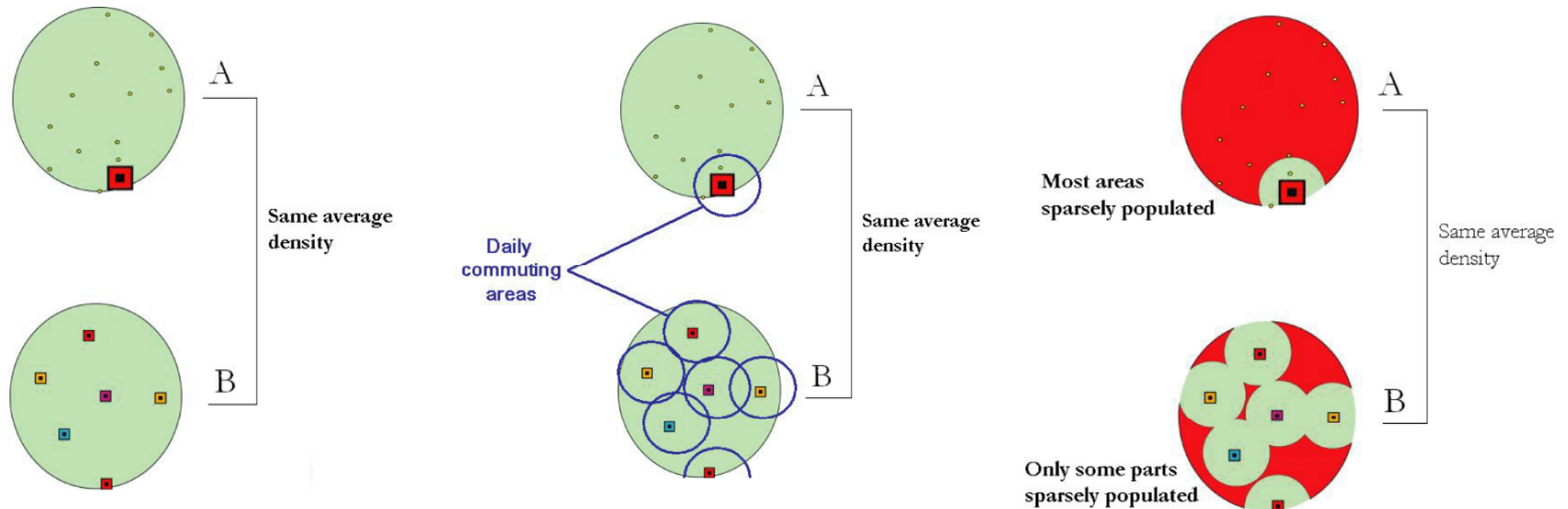
# Abgrenzung 1: Bevölkerungsdichte (NUTS-Ebenen)

- **NUTS II Ebene**
- **NUTS III Ebene**

Average population densities at NUTS 3-level



# Bevölkerungsdichte vs. geringes Potential



*Region A – dominierende Stadt, ansonsten kleine Siedlungssprengel*

*Region B – keine dominierende Stadt, mehrere mittelgroße Kommunen*

*Obwohl A und B beide die gleiche Bevölkerungsdichte haben, ist die Ausdehnung extrem dünn besiedelter Gebiete unterschiedlich.*

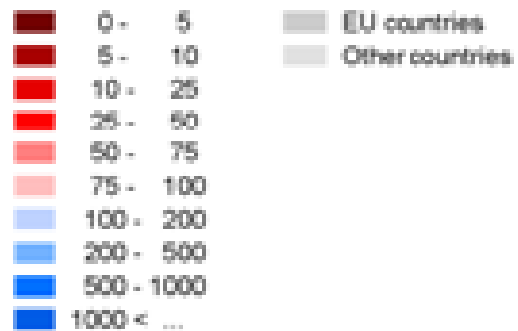




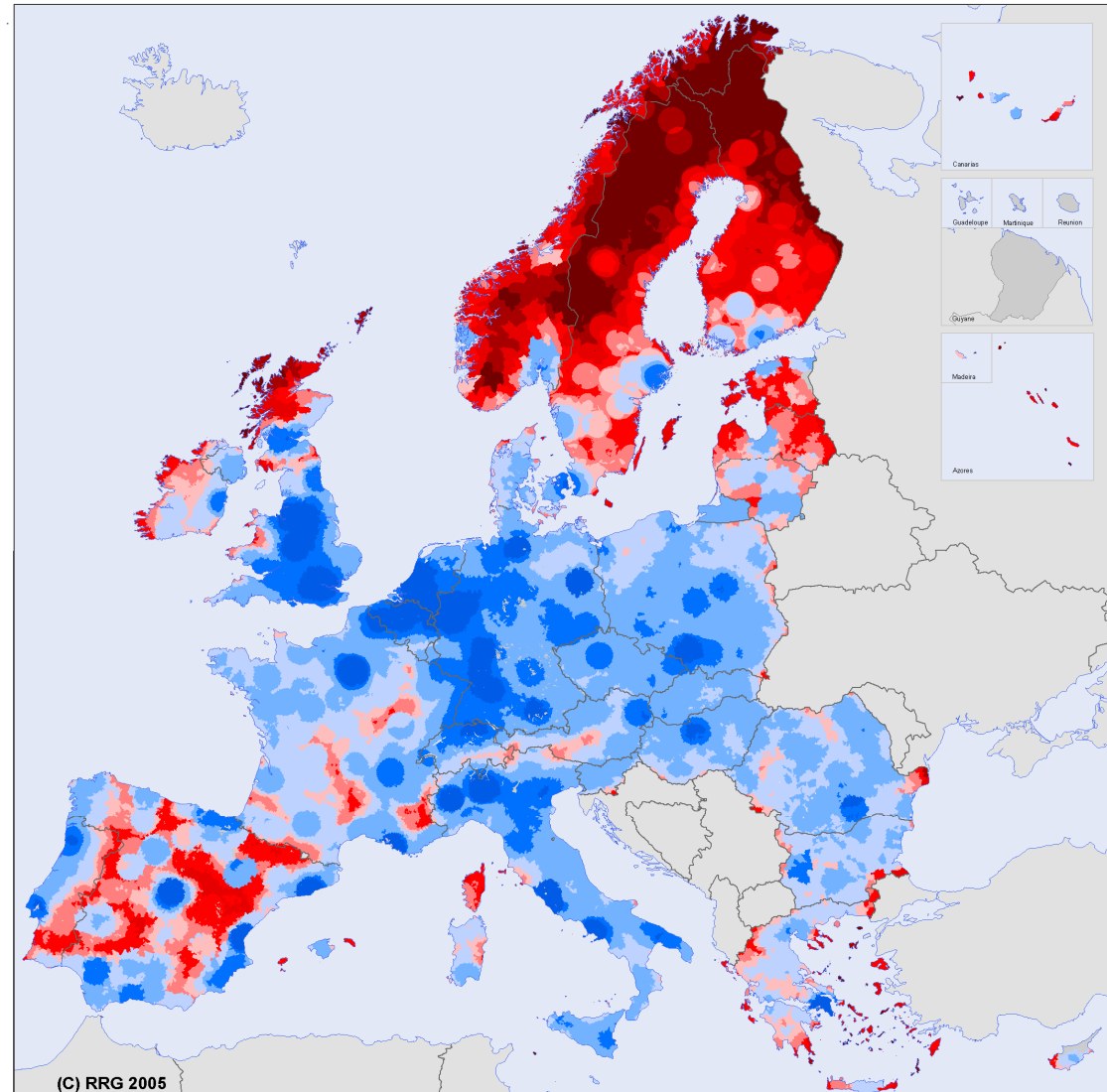
# Bevölkerungspotential

*Erreichbare Bevölkerung innerhalb 50 km (Luftlinie), standardisiert am europ. Durchschnitt (1x1 km nordische Länder, sonst NUTS 5)*

Standardised population potential:  
Europe (EU27+NO+CH)=100=287,407



Population potential in Europe



# Abgrenzungsszenarien

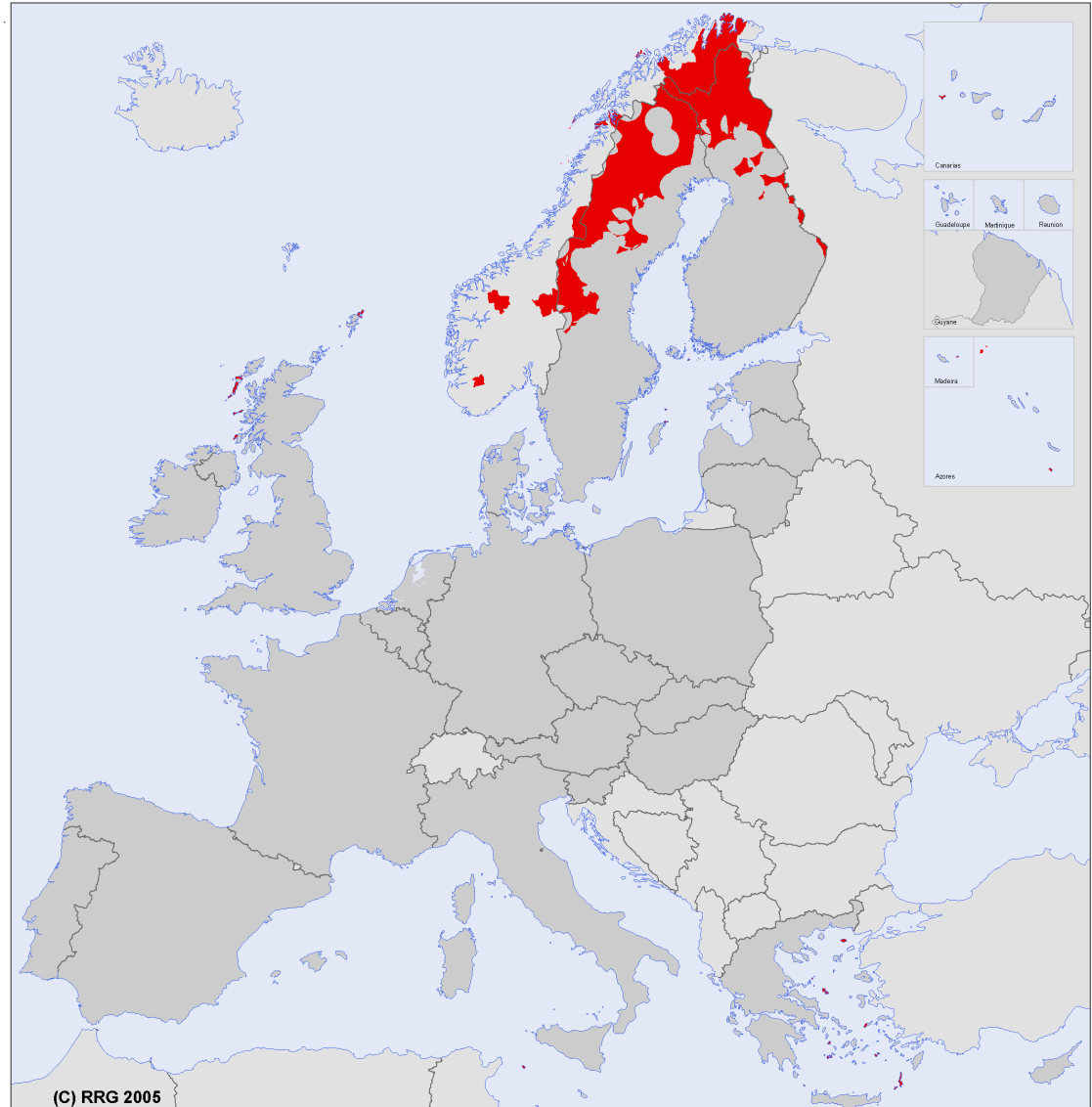
Szenario	Minimum Bevölkerungspotential (Grenzwert x 7.854 km <sup>2</sup> )	Minimum Bevölkerungspotential (gerundet)
50 Einw./km <sup>2</sup>	392.700	395.000
12,5 Einw./km <sup>2</sup>	98.175	100.000
8 Einw./km <sup>2</sup>	62.832	65.000
5 % des europ. Durch.	14.370	15.000
Grundversorgung	10.000	10.000



# Dünn besiedelte Regionen in Europa

- **50 Einw./km<sup>2</sup>**
- **12,5 Einw./km<sup>2</sup>**
- **8 Einw./km<sup>2</sup>**
- **5 % Durch.**
- **Grundversorg.**

Sparsely populated areas in Europe: Threshold 'daily services'



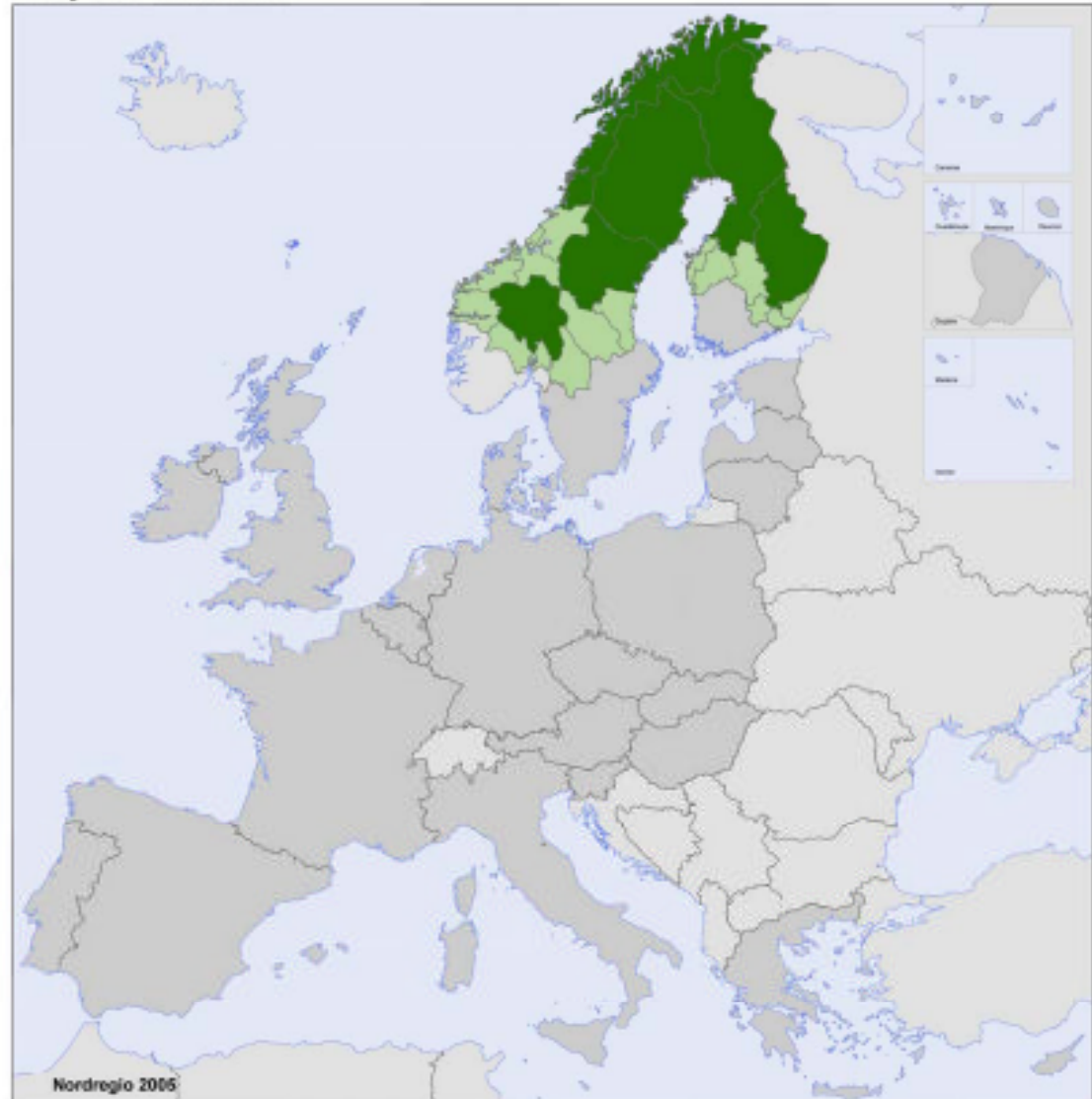
# Ergebnisse Szenariorechnungen

Szenario	Ausdehnung dünn besiedelter Gebiete (in km <sup>2</sup> , EU27+2)	Ausdehnung dünn besiedelter Gebiete (in % EU27+2)
50 Einw./km <sup>2</sup>	2.011.264	43,0
✓ 12,5 Einw./km <sup>2</sup>	876.494	18,7
8 Einw./km <sup>2</sup>	709.529	15,2
5 % des europ. Durch.	340.967	7,3
Grundvers.	251.969	5,4



# Abgrenzung Untersuchungsgebiet

Study area delimitation

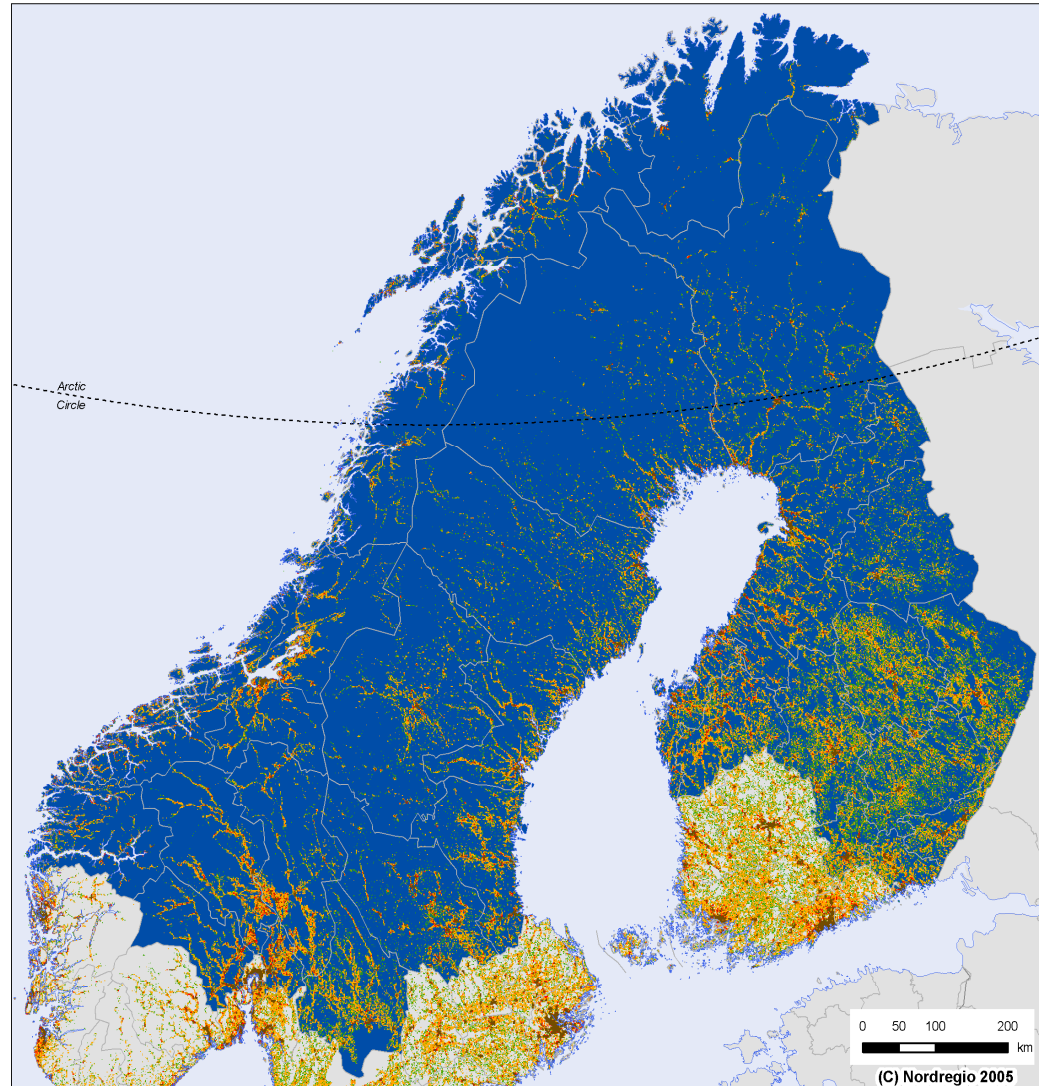


# Bevölkerungsverteilung (1x1 km Raster)

Population per 1x1 km grid cell in Finland, Sweden and Norway

Population (2002)  
within each 1x1 km grid cell

- |   |                   |   |             |
|---|-------------------|---|-------------|
|  | 1 to 4 persons    |  | Study area  |
|  | 5 to 50 persons   |  | Other areas |
|  | 51 to 100 persons |   |             |
|  | Over 100 persons  |   |             |



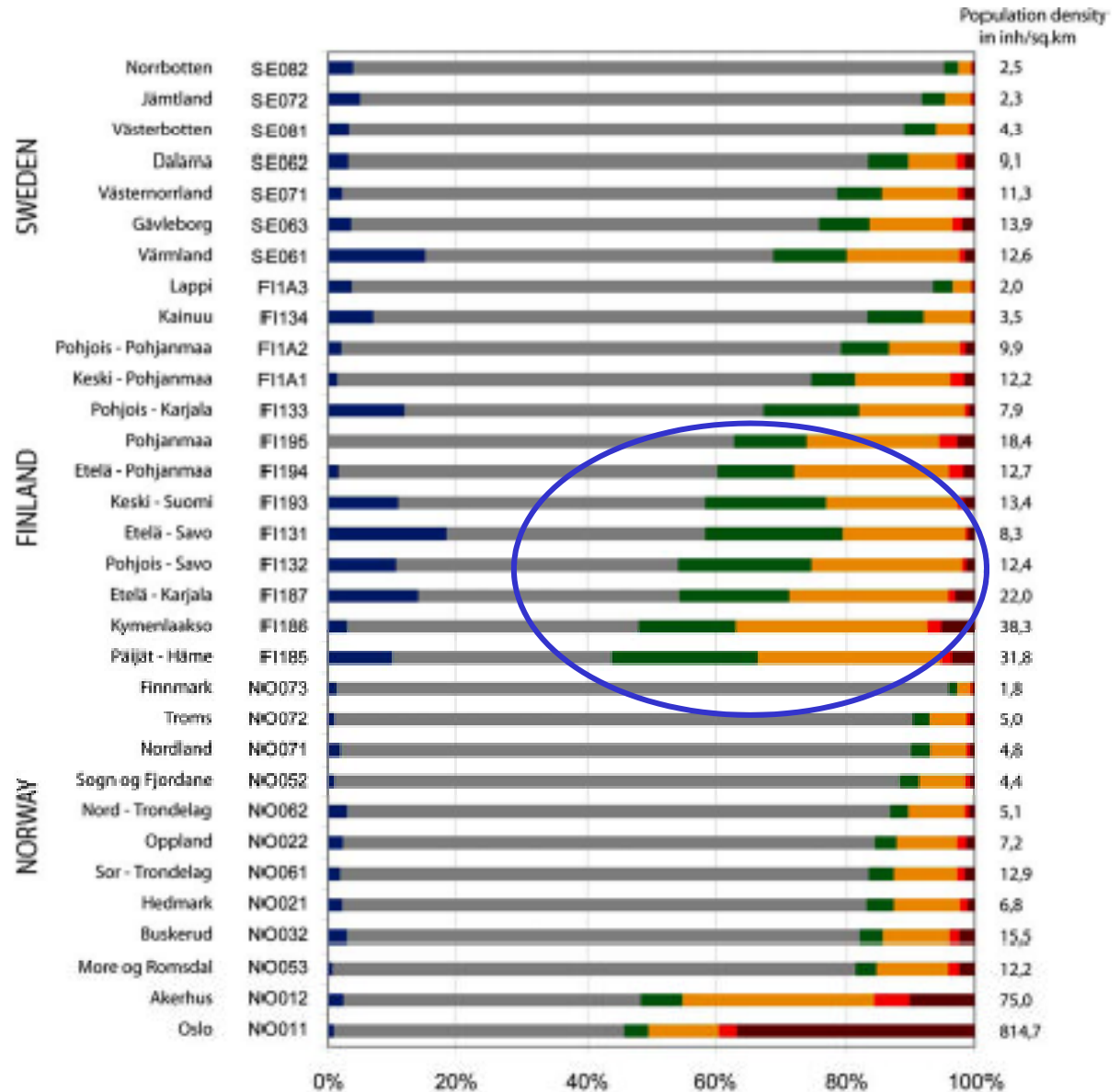
(C) Nordregio 2005

# Besiedelte und unbesiedelte Bereiche

% unbesiedelte Bereiche:

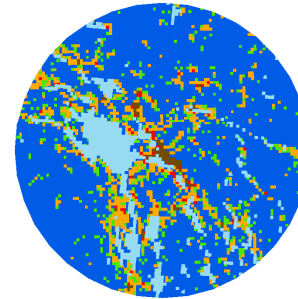
	Land	UG
FIN	30	76
SWE	25	88
NOR	82	86

Legend



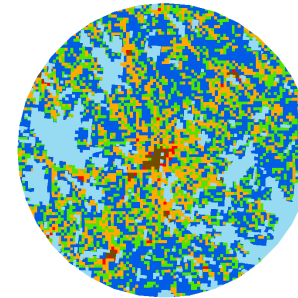
# Siedlungsstruktur (Bsp.)

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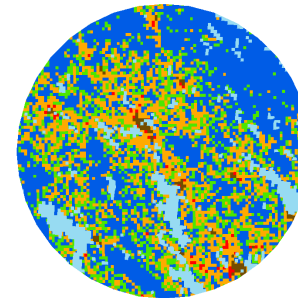
Settlement structure around Östersund (SWE)

Population potential within 50 km: 79,000 - 80,000 people  
(1x1 km grid cells)



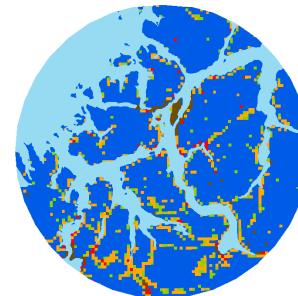
Settlement structure around Mikkeli (FIN)

Population potential within 50 km: 79,000 - 80,000 people  
(1x1 km grid cells)



Settlement structure around Lapinlahti (FIN)

Population potential within 50 km: 79,000 - 80,000 people  
(1x1 km grid cells)



Settlement structure around Tromsøe (NOR)

Population potential within 50 km: 79,000 - 80,000 people  
(1x1 km grid cells)

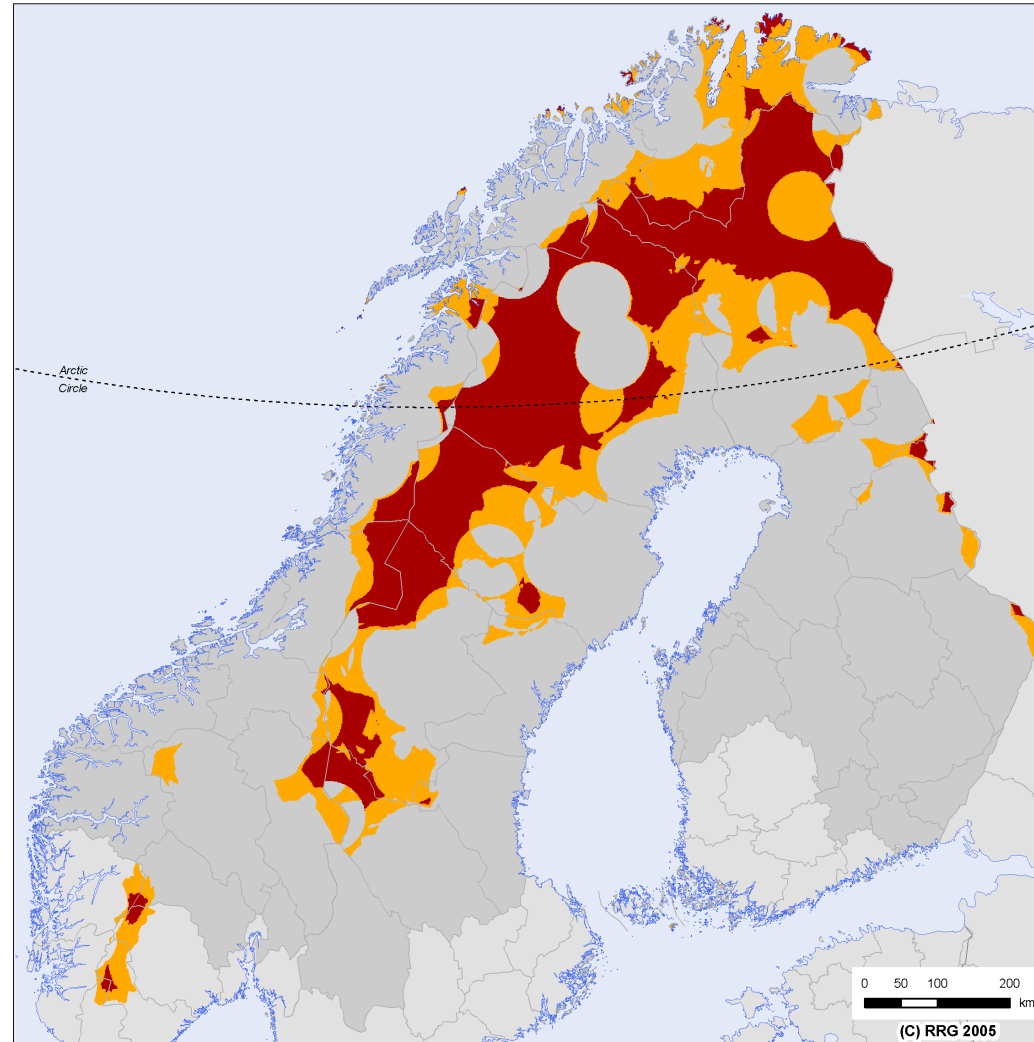




# Extrem niedriges Bevölkerungspotential

Erreichbare Bevölkerung  
< 10.000 innerhalb 50 km  
(Luftlinie) (1x1 km Raster)

Areas with less than 10,000 people within 50 km distance



## Population potential

- 0 - 5000
- 5000 - 10000

- Other areas
- Non-EU countries



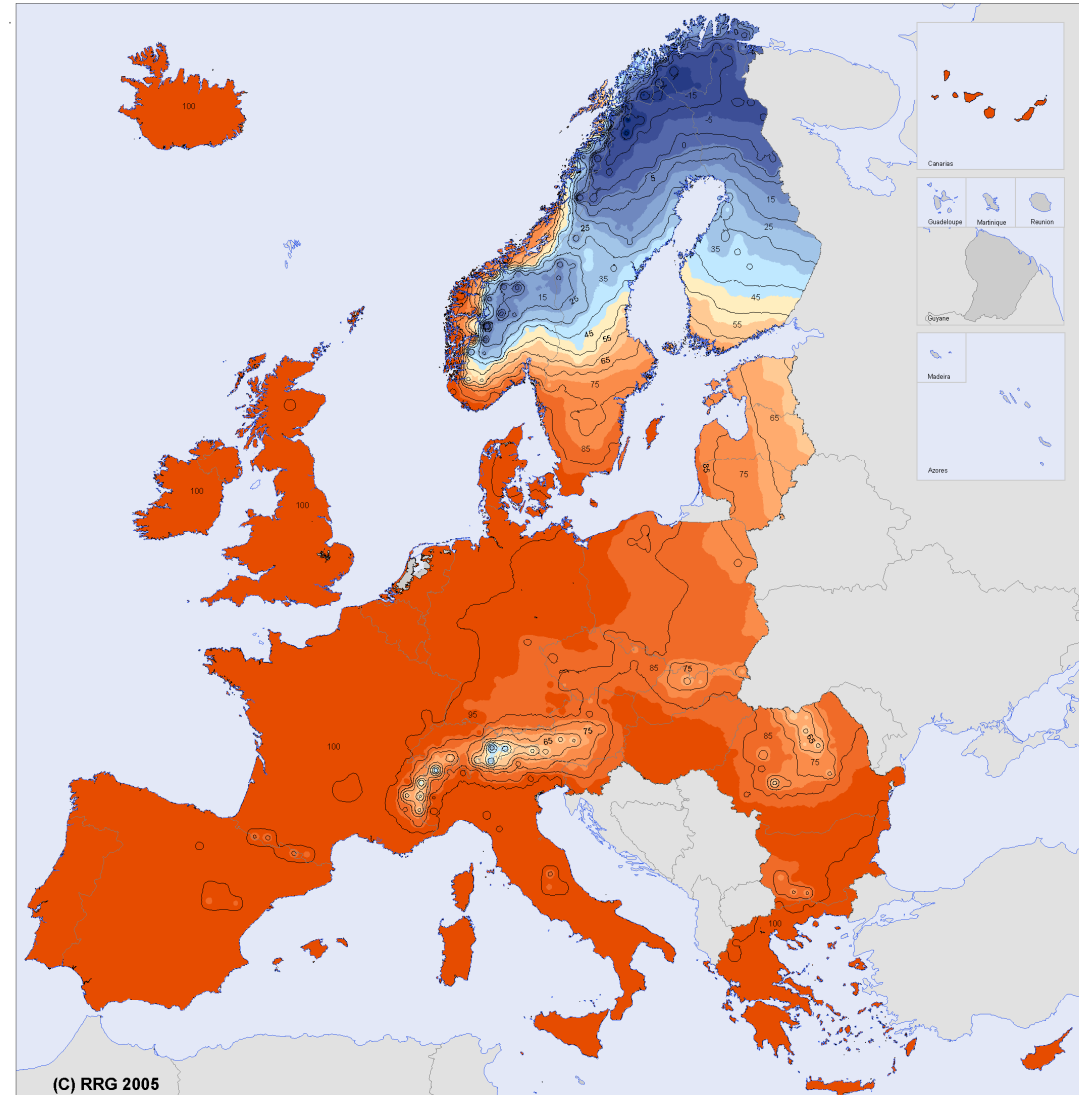
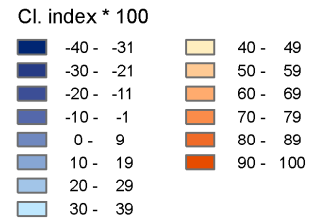
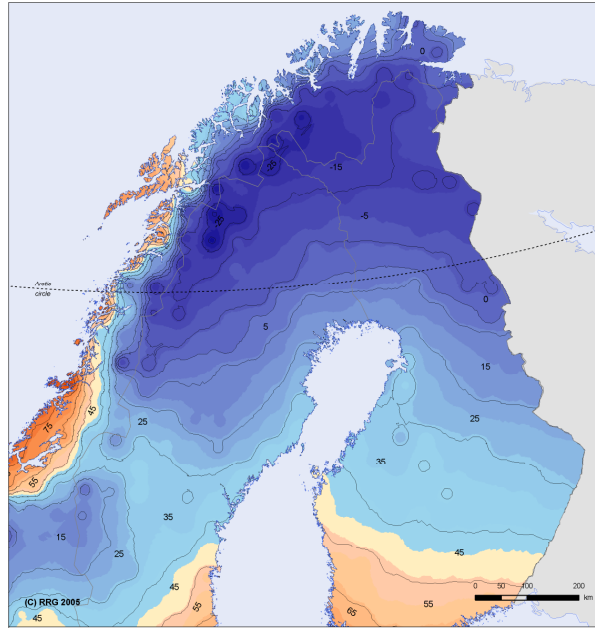
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# Temperatur-Index

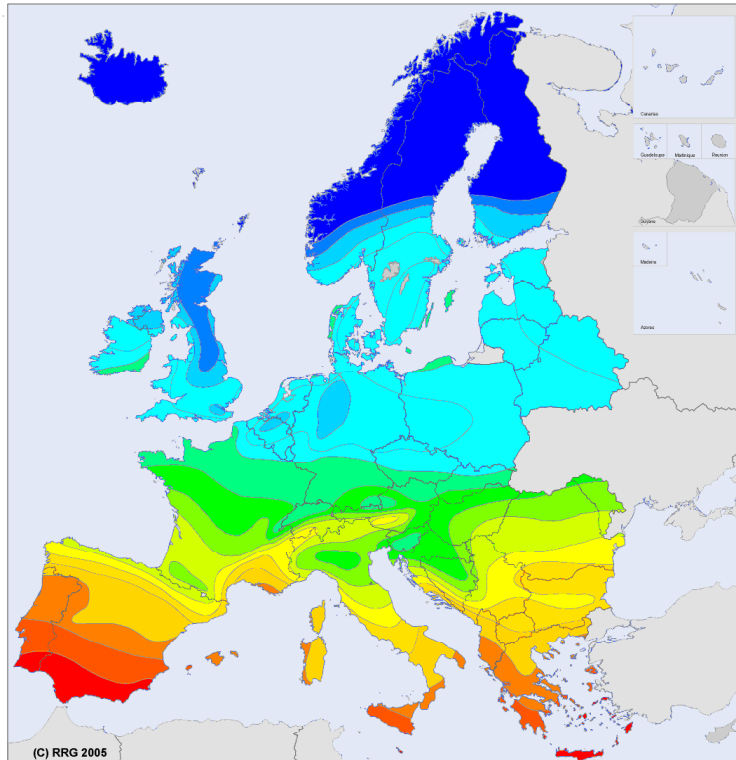
Temperature Contrast Index in Europe, Isolines



# Einstrahlung und Niederschlag

## Einstrahlung (kWh/m<sup>2</sup>)

Mean annual radiation across Europe

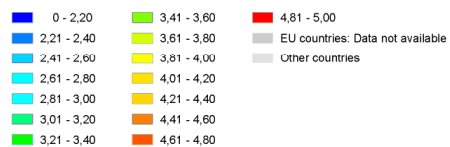


(C) RRG 2005

Geographical Base: Eurostat GISCO

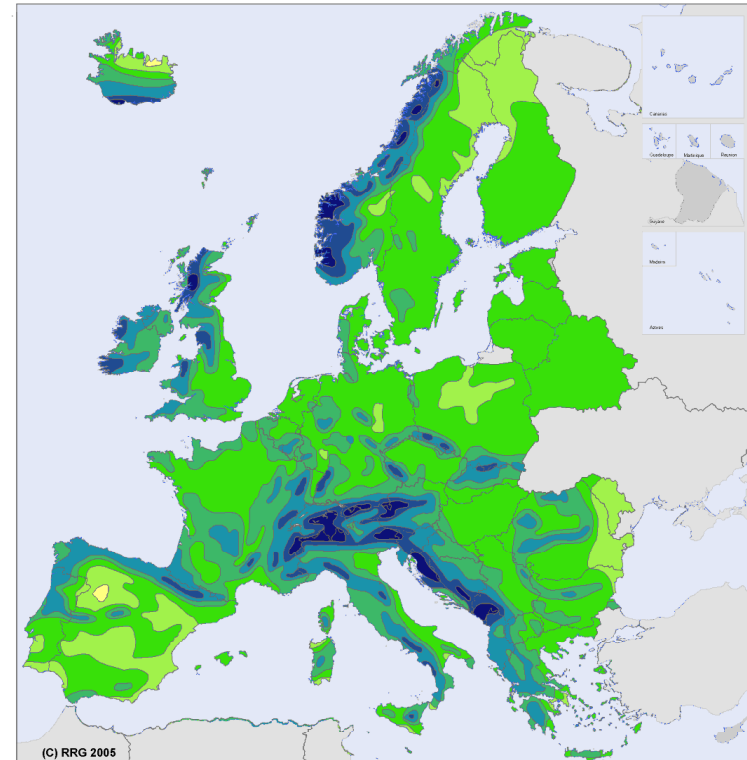
Source: Palz and Greif, 1995

kWh/sqm



## Niederschlag (ml/m<sup>2</sup>)

Average yearly amount of rain

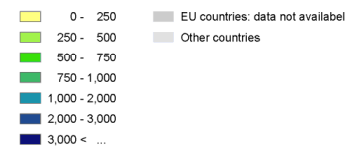


(C) RRG 2005

Geographical Base: Eurostat GISCO

Source: Westermann, 1997

in ml/sqm

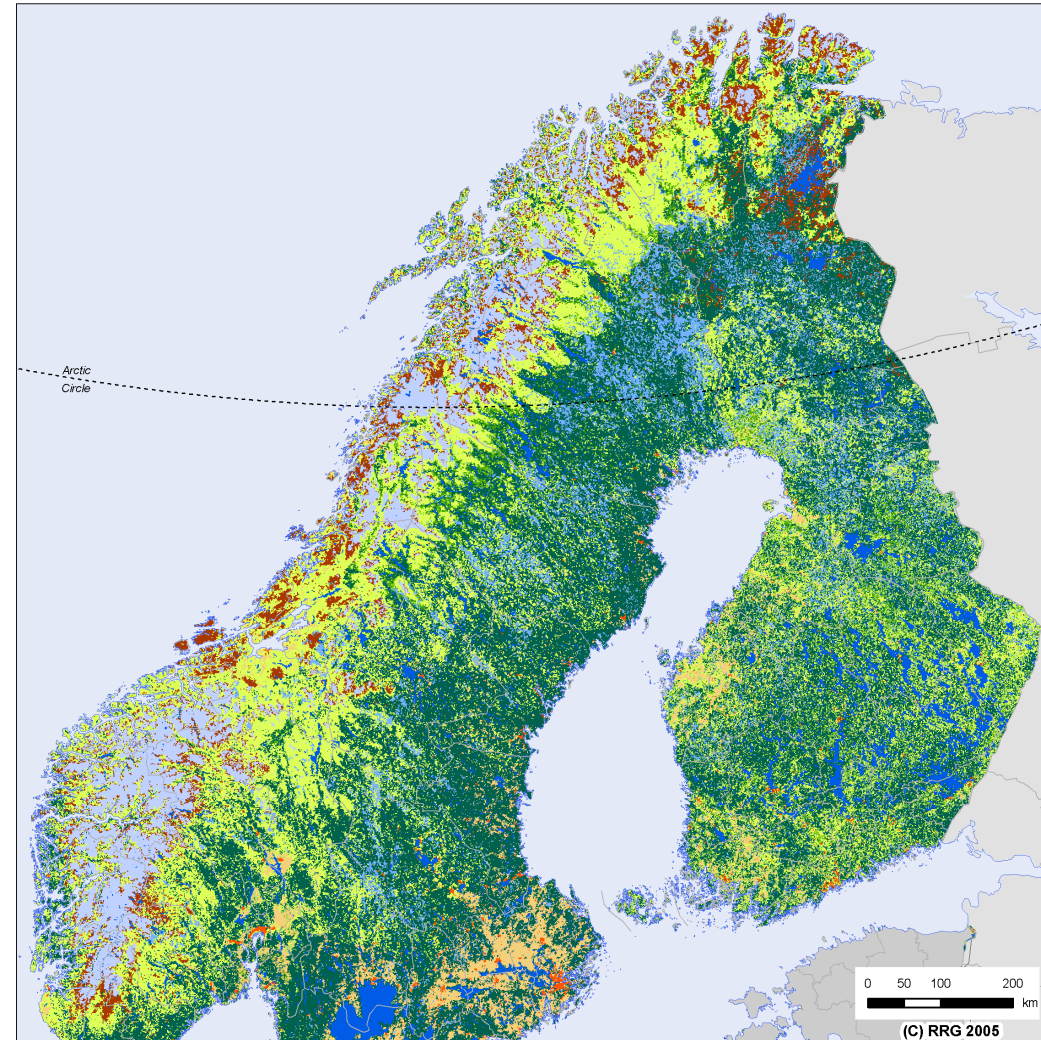


# Flächenbedeckung

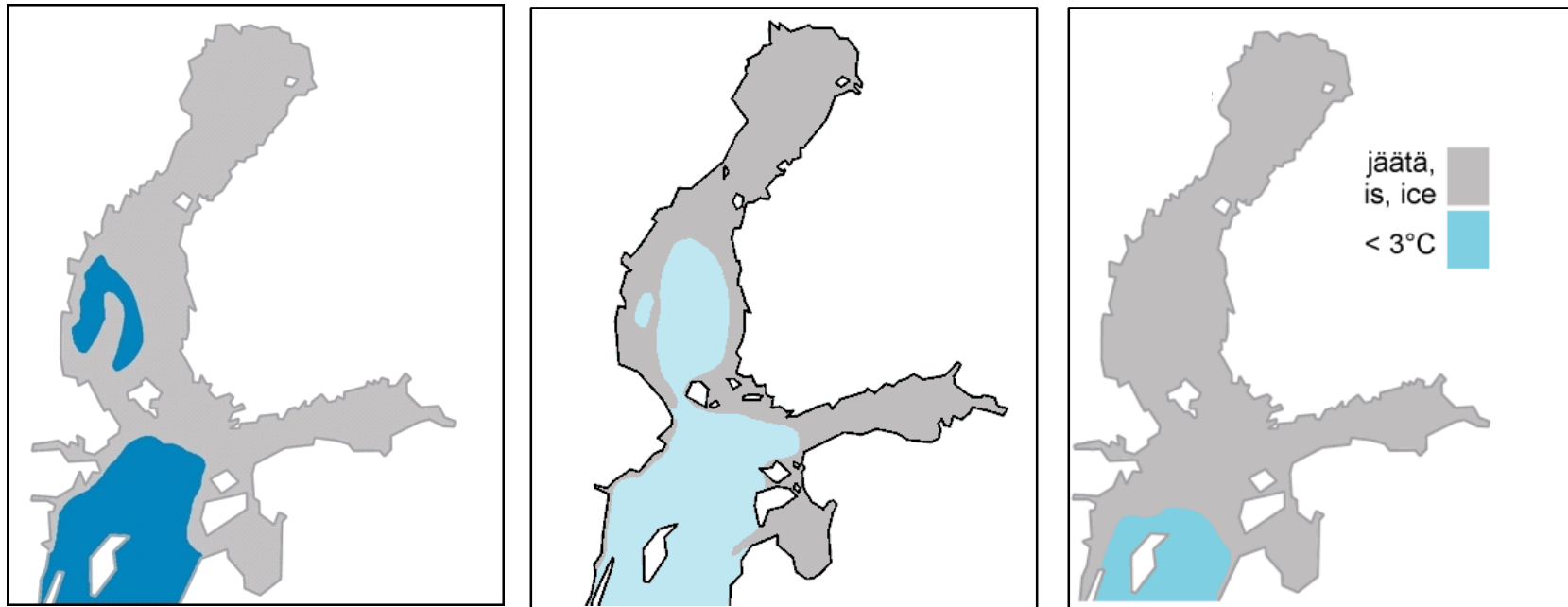
Land cover and land use in the northernmost regions

Land cover and land use types

- |                       |                    |
|-----------------------|--------------------|
| Coniferous forest     | Permanent ice & sr |
| Dedicious forest      | Wetlands           |
| Mixed forest          | Inland waters      |
| Grassland             | Sea                |
| Rainfed arable land   | Urban areas        |
| Irrigated arable land |                    |
| Permanent crops       |                    |
| Shrubland             |                    |
| Barren land           |                    |



# Eisbedeckung der Ostsee (jeweils März)



2005  
177.000 m<sup>2</sup>

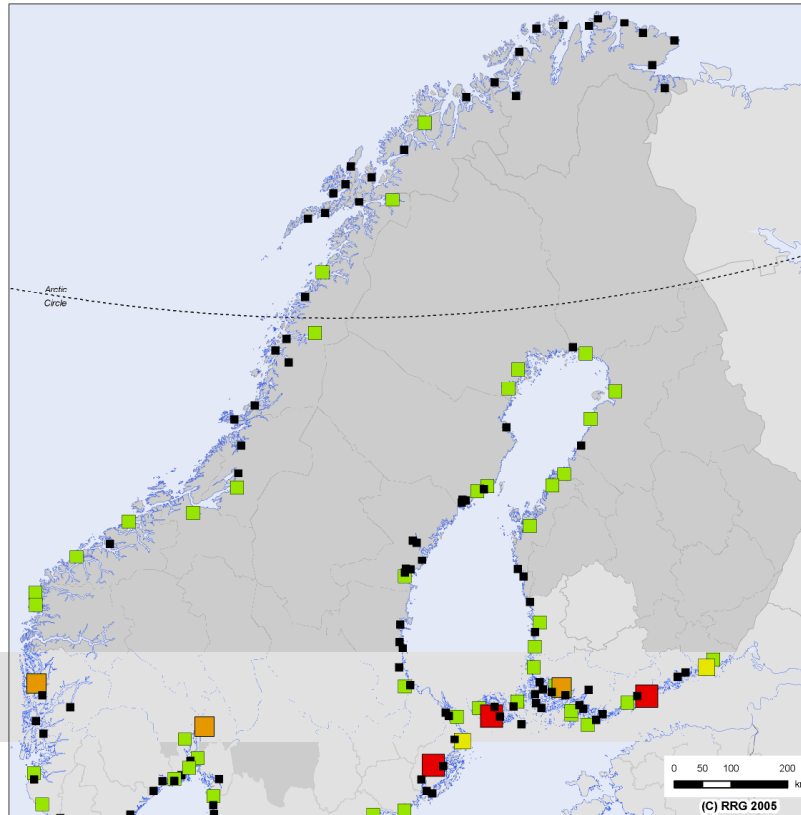
2004  
152.000 m<sup>2</sup>

2003  
232.000 m<sup>2</sup>

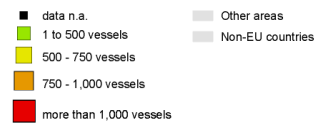
# Häfen

## Schiffsankünfte (4. Quartal 03)

Main ports in the Nordic regions: Quarterly vessel arrivals



Number of vessels arriving at ports  
in a quarter of the year  
(4th quarter of 2003)

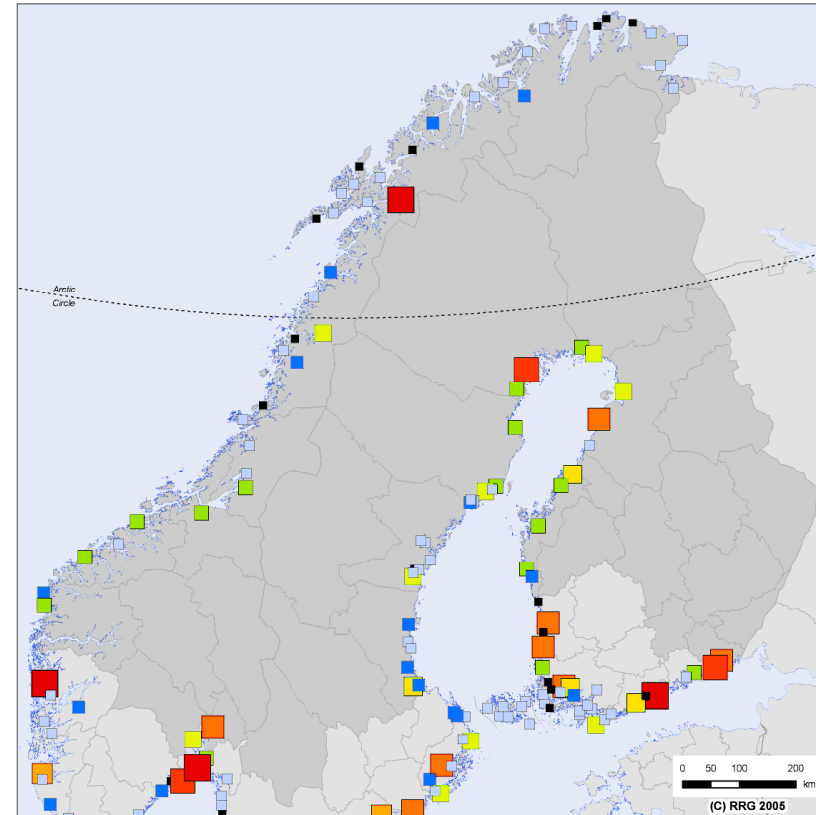


Geographical Base: Eurostat GISCO

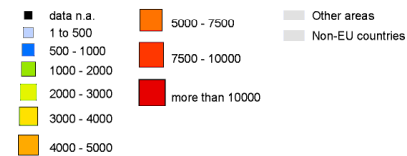
Source: RRG (2005)  
Eurostat (2005)

## Umschlag (1.000 t, 2003)

Main ports in the Nordic regions: Seaborne cargo



Total annual seaborne cargo  
(in 1,000 tonnes in 2003)

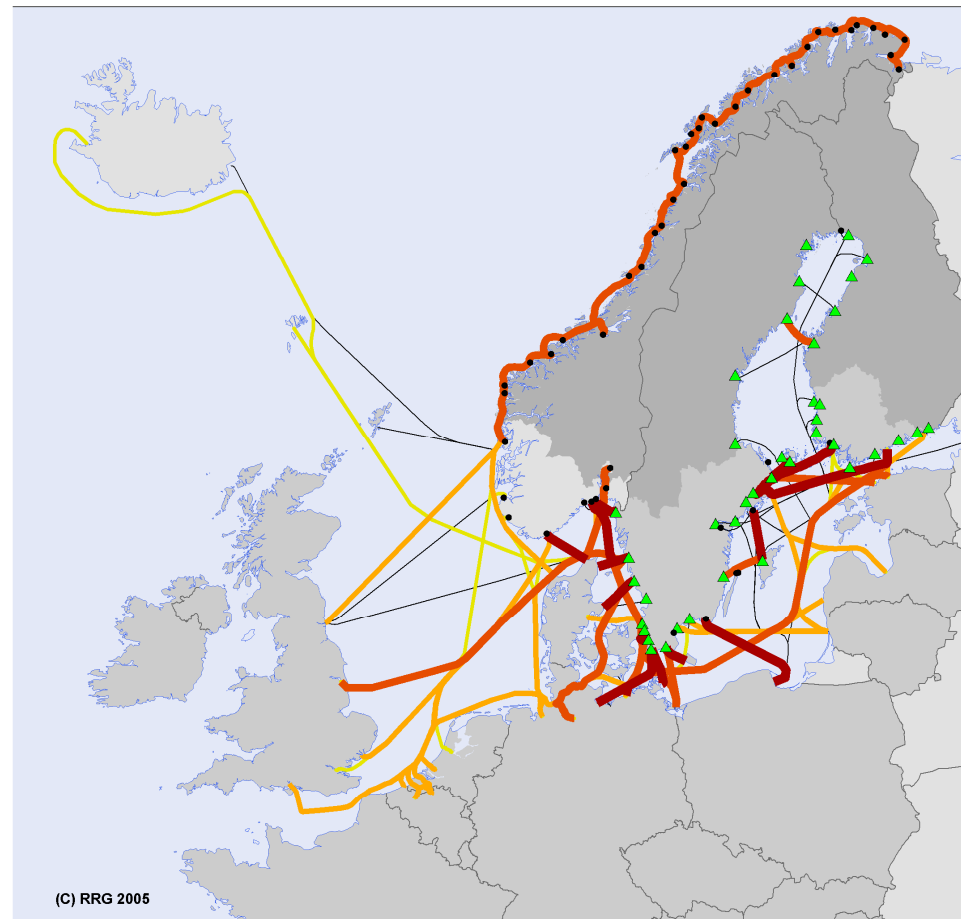


Geographical Base: Eurostat GISCO

Source: RRG (2005)  
Eurostat (2005)

# Schiffahrtslinien

Ferry services from Finnish, Swedish and Norwegian ports (2004)



(C) RRG 2005

Geographical Base: Eurostat GISCO

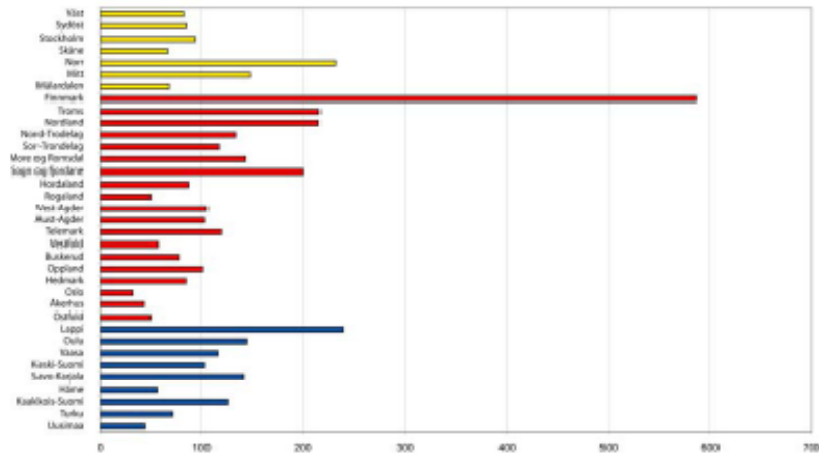
**Ferry connections in Northern Europe:  
Service frequencies**

- |                                   |                                  |
|-----------------------------------|----------------------------------|
| Several daily connections         | TEN port                         |
| One daily connection              | No TEN port                      |
| Several connections per week      | Study area                       |
| One connection per week           | EU countries: data not available |
| Less than one connection per week | Other countries                  |
| Service frequency n.a.            |                                  |

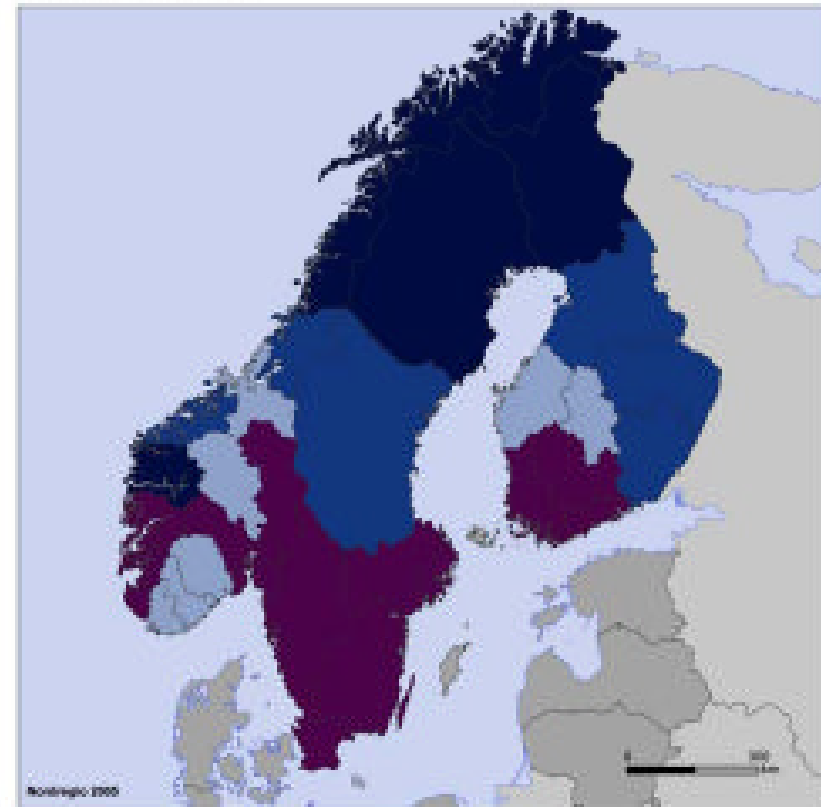
Sources:  
RRG GIS Database (2005),  
DFDS (2004), Faehren.Info (2004),  
FerryConsult (2004), Moby (2004),  
Ocean24 (2004), Scandlines (2004),  
Sellpage.De (2004), StenaLine (2004),  
SuperFast Ferries (2004), DG TREN



# Zusatzkosten Winterdienst



Winter maintenance costs



© Nordregio 2000

Winter maintenance costs standardized to national averages.  
Costs in each region have been standardized to the national average.

Geographical Basis: Eurostat 2000

Source: Eurostat



# ***Gliederung***

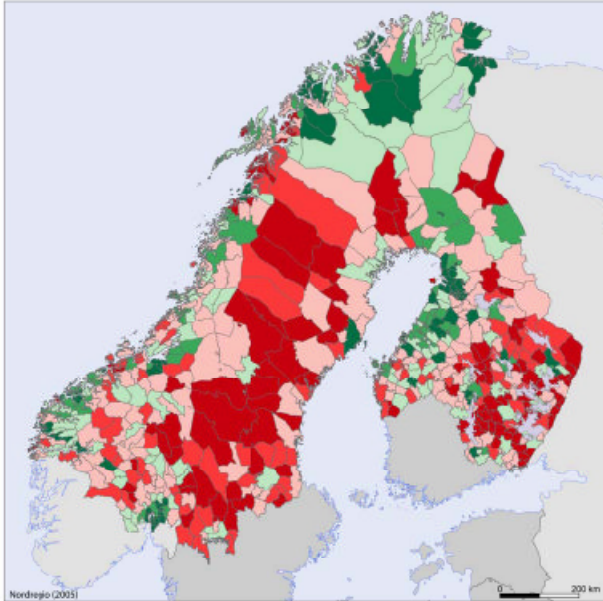
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# Entwicklung 1993-2002

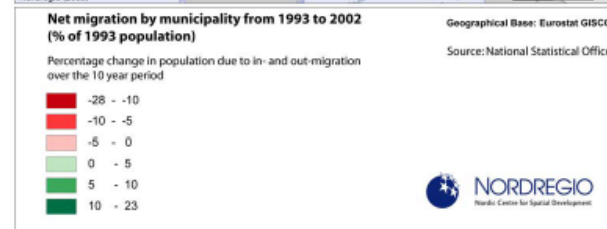
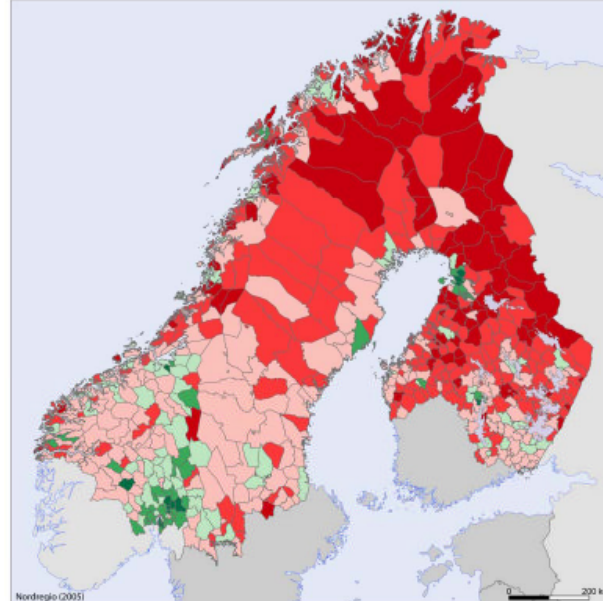
## Natürliche Entw.

Net natural change from 1993 to 2002



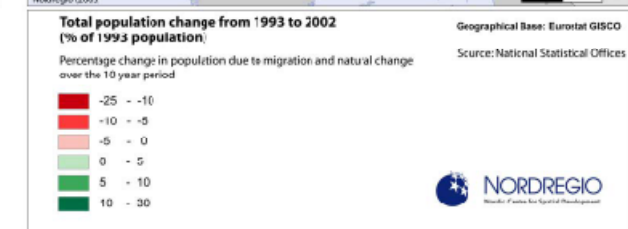
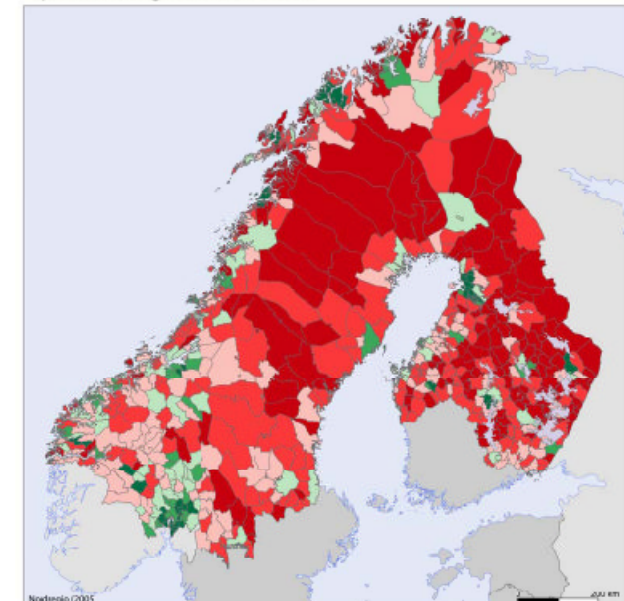
## Wandergungssaldo

Net migration from 1993 to 2002



## Gesamtentwicklung

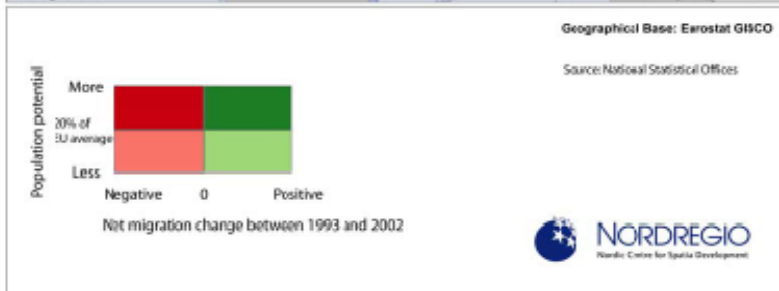
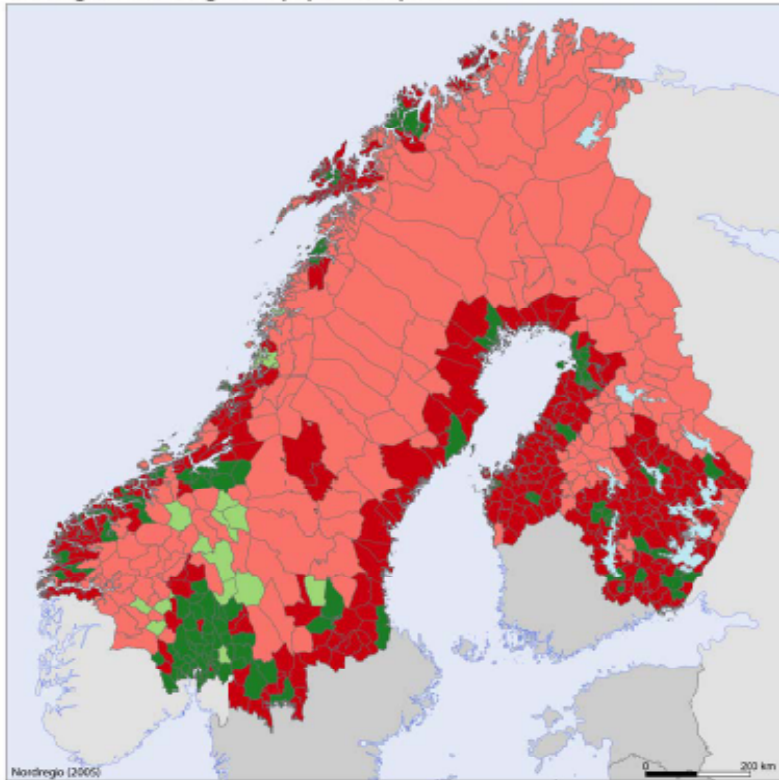
Population change from 1993 to 2002



# Entwicklung 1993-2002 und Bevölkerungspotential

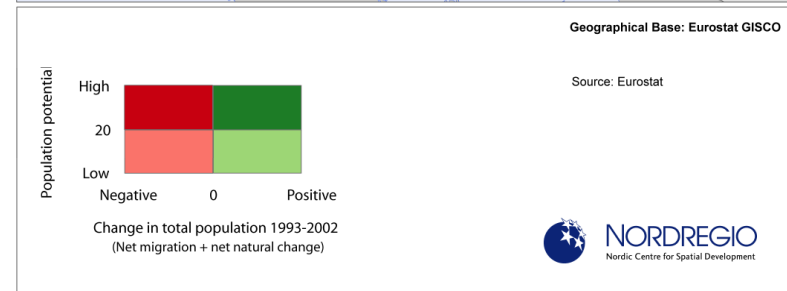
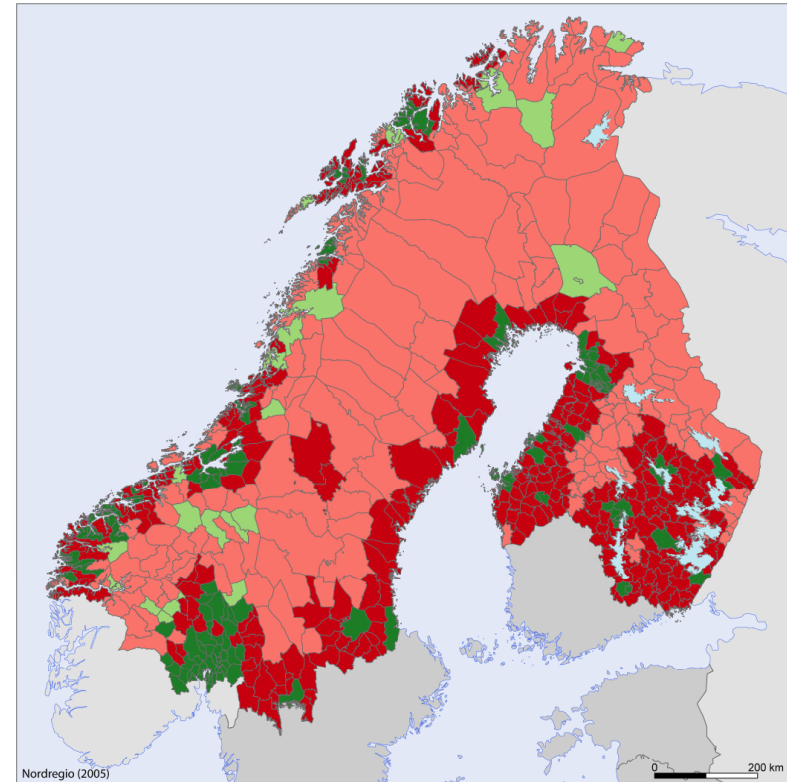
## Wanderungssaldo

Net migration change and population potential



## Gesamtentwicklung

Change in total population and aggregated population potential



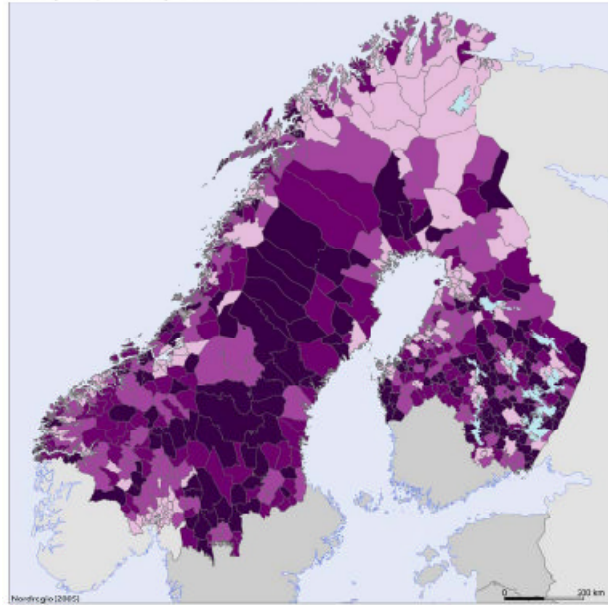
# Altersstruktur

## Überalterung

## Überalterung (Entw.)

## Gemeindeklassifizierung

Old age dependency ratio in 2002



**Old age dependency ratio in 2002**

Ratio of the number of elderly people (over 65 years) to the number of people aged between 15 and 64 years

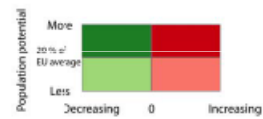
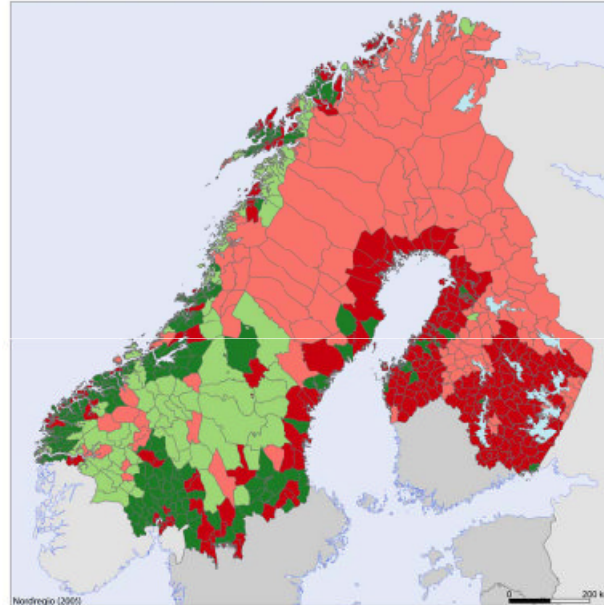


Geographical Base: Eurostat GISCO

Source: National Statistical Offices



Change in the old age dependency ratio and population potential



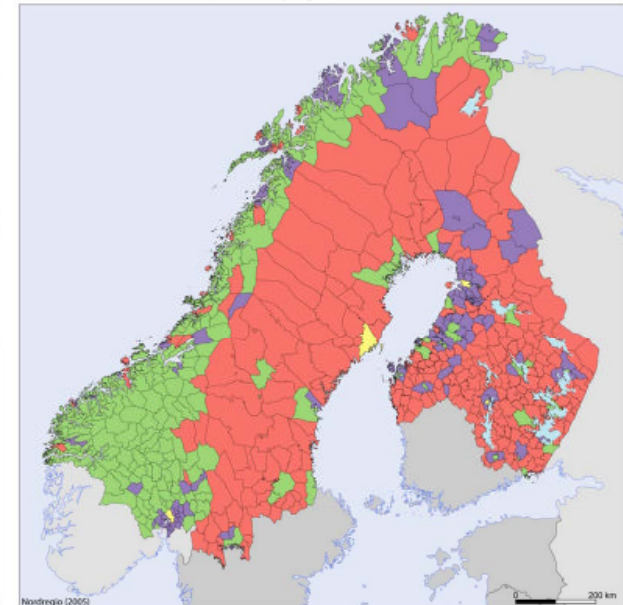
Change in the old age dependency ratio 1991-2007  
Ratio of the number of elderly people (over 65 years) to the number of people aged between 15 and 64 years

Geographical Base: Eurostat GISCO

Source: National Statistical Offices



Classification of municipalities by age structure



**Classification of the municipalities by predominant age category in the age structure**

Average age structure calculated for Sweden + Finland + Norway

- Class 1: Over-representation of elderly people
- Class 2: Over-representation of families with children
- Class 3: Over-representation of young active persons
- Class 4: In line with the average age structure

Geographical Base: Eurostat GISCO

Source: National Statistical Offices

Made with PhiCarto  
<http://pans.club-internet.fr/philcarto>



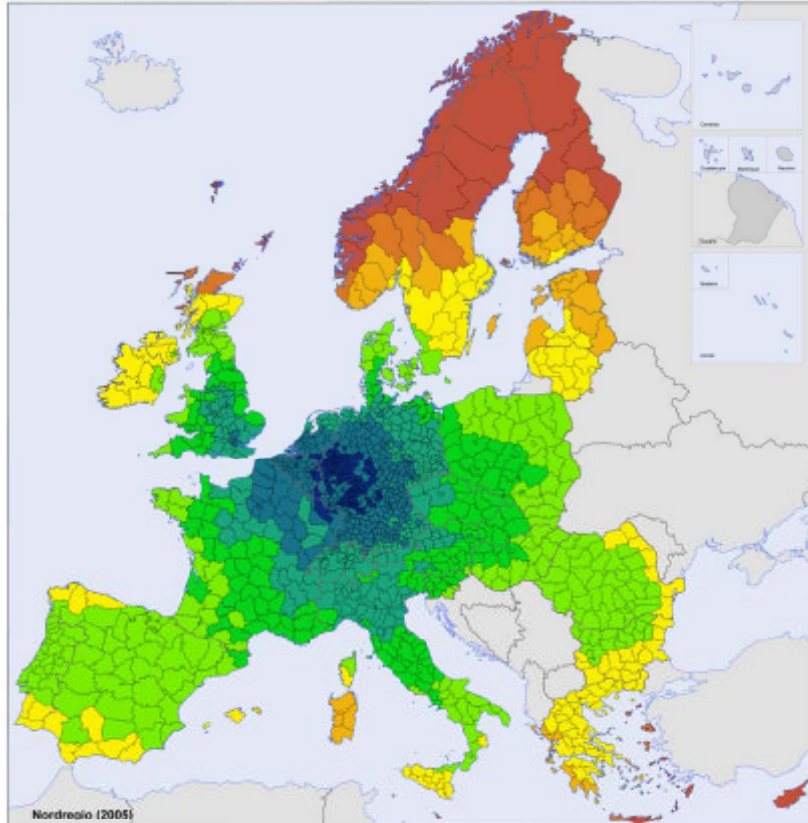
# ***Gliederung***

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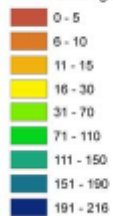
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# Erreichbarkeitspotential in Europa

Potential accessibility by road to destinations in EU 27, Norway and Switzerland



Potential accessibility by road to destinations in EU 27, Norway and Switzerland (Mass variable = population; EU 27 average = 100)

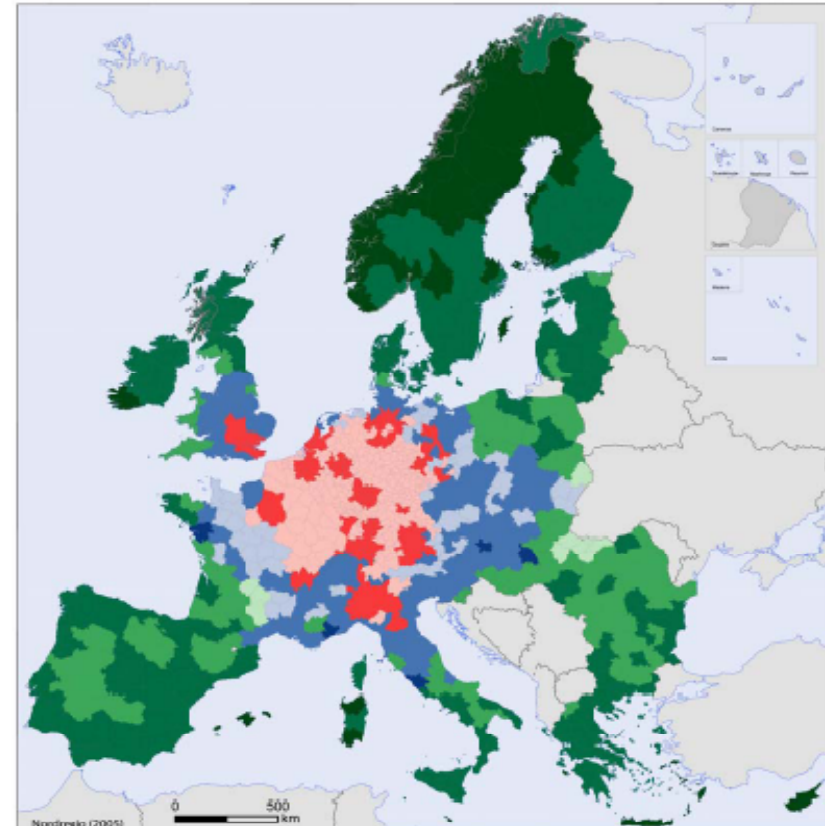


Geographical Base: Eurostat GISCO

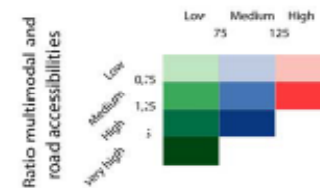
Source: S&W - Spiekermann and Wegener  
Calculations for the Study on  
Northern peripheral, sparsely populated  
Regions in the European Union

Other areas  
Value not calculated

Comparison of multimodal and road accessibilities



Road accessibility



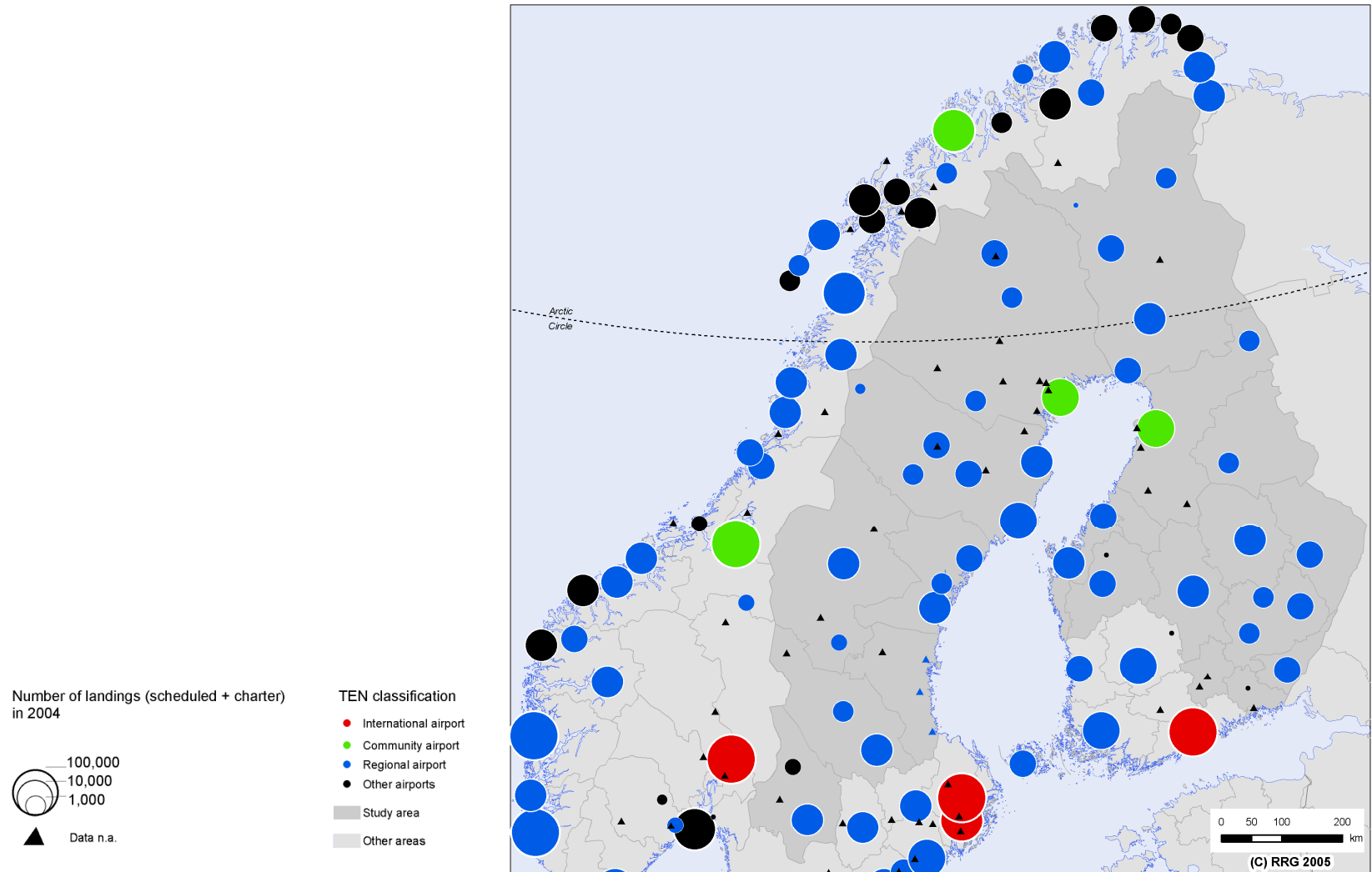
Geographical Base: Eurostat GISCO

Origin of data: Spiekermann & Wegener (S&W)

Source: Eurostat

# Flughäfen: TEN-T & Landungen

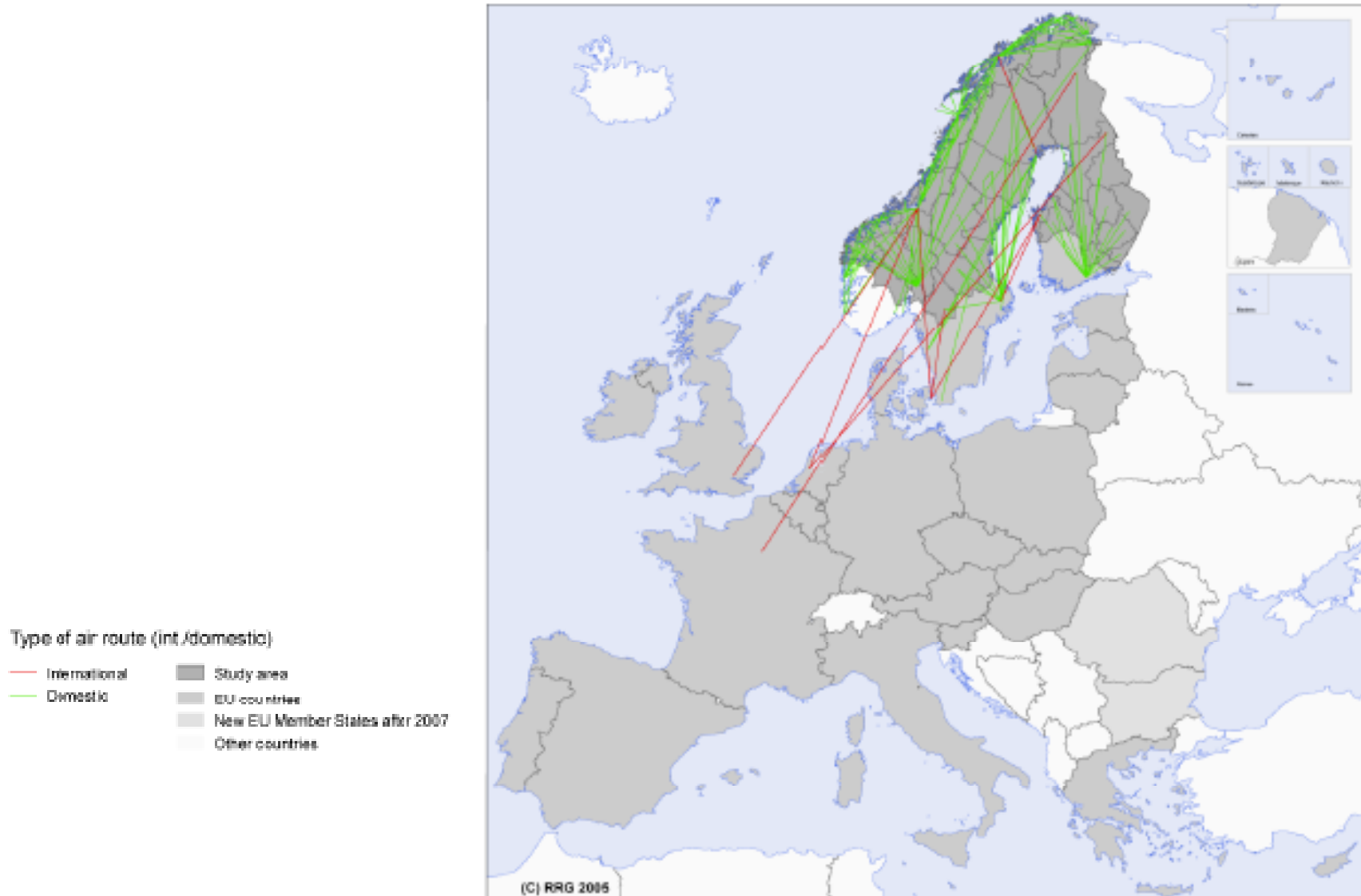
Airports in the northernmost regions





# Flugverbindungen

Flight connections from study area airports (2005)



# Einzugsbereiche von Flughäfen (1h Isochronen)

Population and airport isochrones



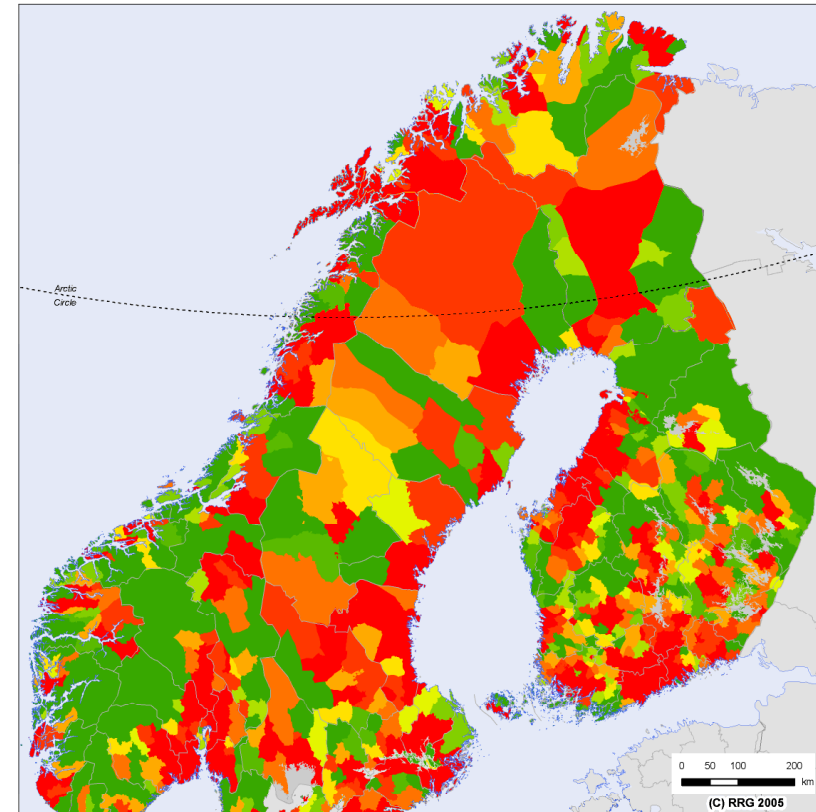
Population (2002; 1x1 km grid) and airport isochrones (1 hour)



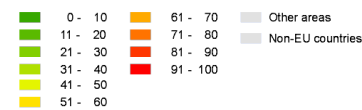
Geographical Base: Eurostat GISCO

Source: Statistics Finland (2005),  
Statistics Sweden (2005),  
RRG (2005)

Municipality population within 1 hour airport isochrones



Population within 1 hour airport isochrones (in % of municipality population)

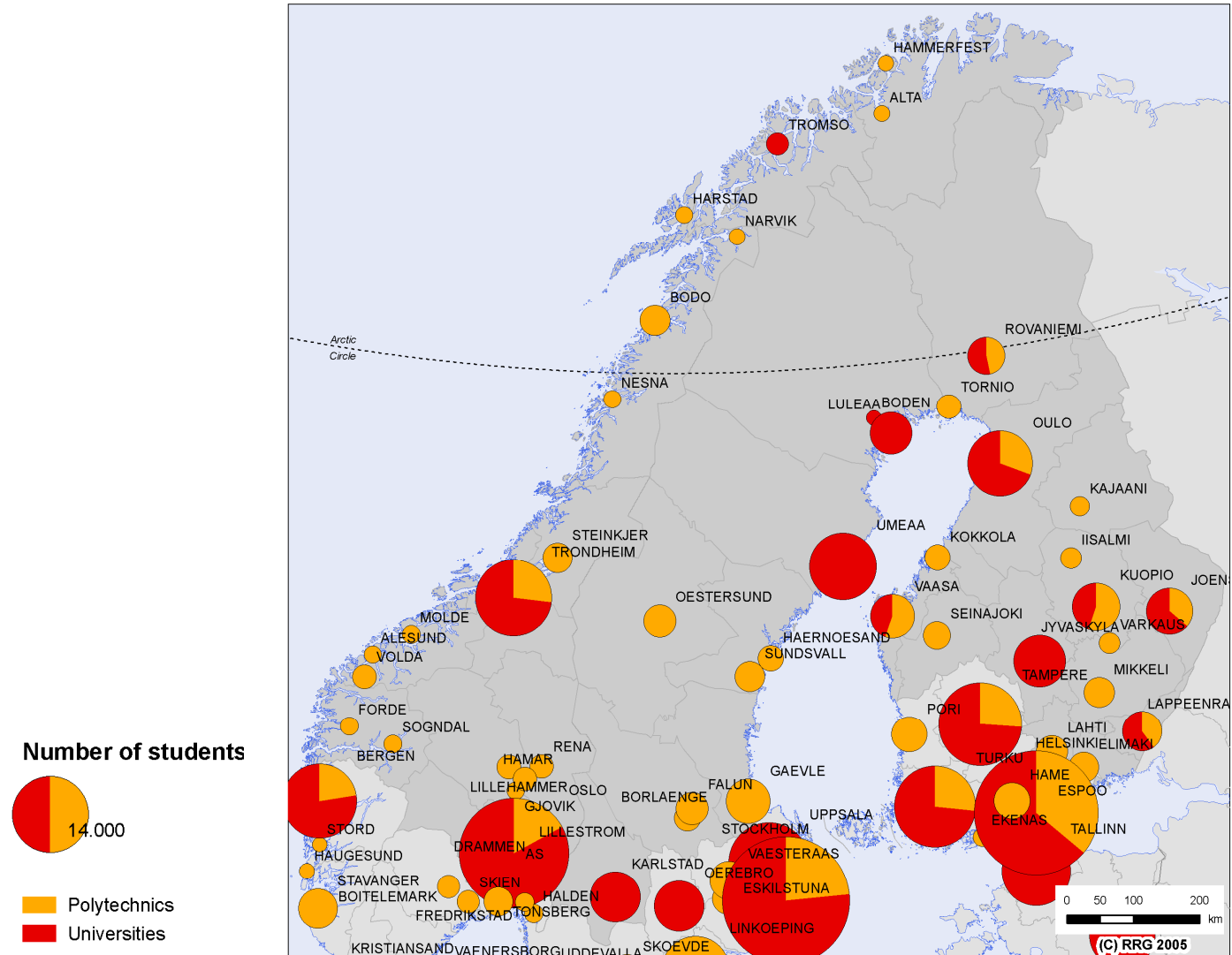


Geographical Base: Eurostat GISCO

Source: RRG

# Universitäten und FHs

Universities and selected polytechnics in the Nordic regions



# Studenten

Land	Stadt	Studenten	Bev.	%
Finland	<i>Helsinki</i>	70.136	1.355.008	5,18
	Oulo	19.285	204.971	9,41
	Kuopio	10.362	121.662	8,52
	Joensuu	9.791	97.575	10,03
	Rovaniemi	6.326	56.991	11,10
	Mikkeli	4.200	54.407	7,72
	Tornio	2.616	22.456	11,65
	Iisalmi	1.983	40.111	4,94
	Varkaus	1.983	41.626	4,76
Kajaani	1.699	55.729	3,05	
Sweden	<i>Stockholm</i>	73.980	2.190.164	3,38
	Umeaa	20.495	137.067	14,95
	Luleaa	8.075	140.783	5,74
	Östersund	4.655	94.009	4,95
	Sundsvall	4.073	110.915	3,67
Norway	<i>Oslo</i>	54.713	1.036.900	5,28
	Bodoe	4.120	44.892	9,18
	Steinkjer	4.010	34.177	11,73
	Lillehammer	2.623	35.916	7,30
	Volda	2.581	18.581	13,89
	Hamar	2.522	58.759	4,29
	Tromsoe	2.265	62.551	3,62
	Drammen	2.258	142.646	1,58
	Sogndal	1.468	13.789	10,65
	Forde	1.467	19.200	7,64
	Molde	1.460	53.382	2,74
	Gjovik	1.409	67.471	2,09
	Alesund	1.331	75.534	1,76
	Harstad	1.314	30.820	4,26
	Narvik	1.154	24.119	4,78
Hammerfest	1.133	10.276	11,03	
Alta	1.132	17.079	6,63	

# ***Gliederung***

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- 1 - Hintergründe
- 2 - Abgrenzung dünn besiedelter Gebiete
- 3 - Klima und Flächennutzung
- 4 - Bevölkerungsentwicklung
- 5 - Erreichbarkeit und Infrastruktur
- **6 - *Wirtschaft***
- 7 - Schlussfolgerungen

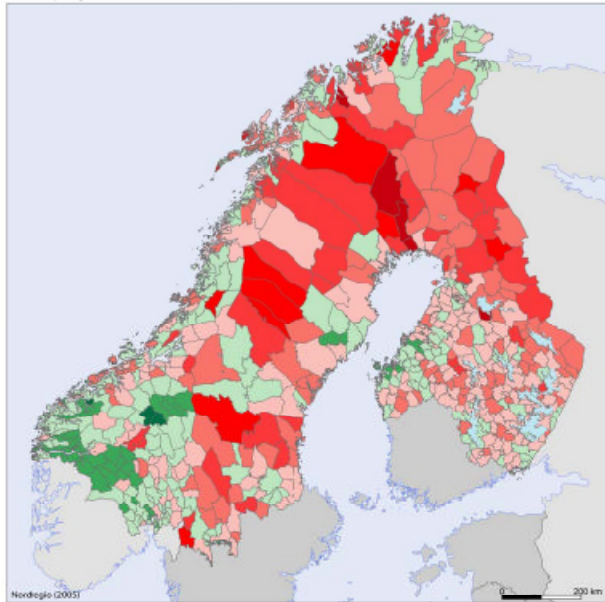
# Arbeitslosigkeit 1991-2001

1991

2001

Vgl. mit Bevölkerungspotential

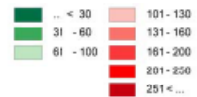
Unemployment rates in 1991



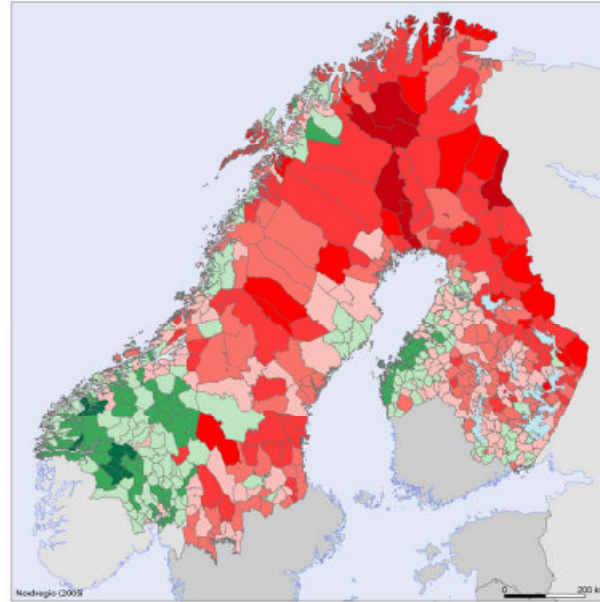
Nordregio (2003)

**Standardised to national averages**  
Index 100 = National average  
National unemployment rates considered:  
Finland: 7,3; Sweden: 2,1; Norway: 5,7%

Geographical Base: Eurostat GISCO  
Source: National Statistical Offices



Unemployment rates in 2001



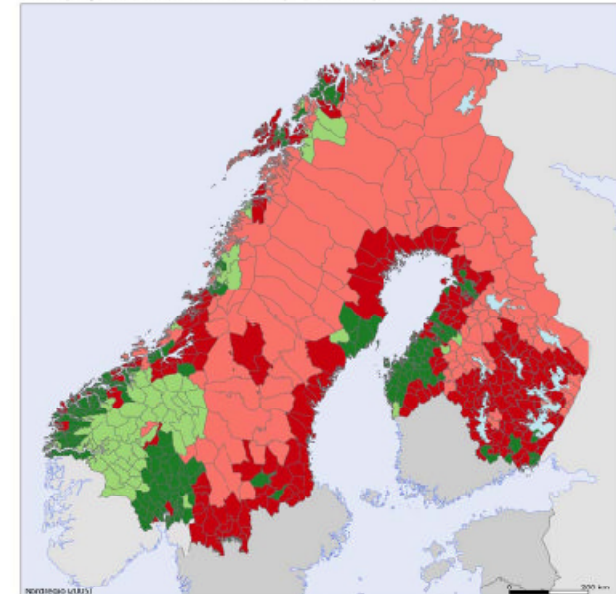
Nordregio (2003)

**Standardised to national averages**  
Index 100 = National average  
National unemployment rates considered:  
Finland: 9,7 %; Sweden: 4,0 %; Norway: 3,7%

Geographical Base: Eurostat GISCO  
Source: National Statistical Offices

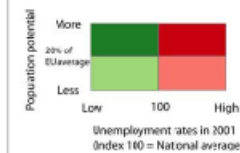


Unemployment rates in 2001 and population potential



Nordregio (2003)

Geographical Base: Eurostat GISCO  
Source: National Statistical Offices



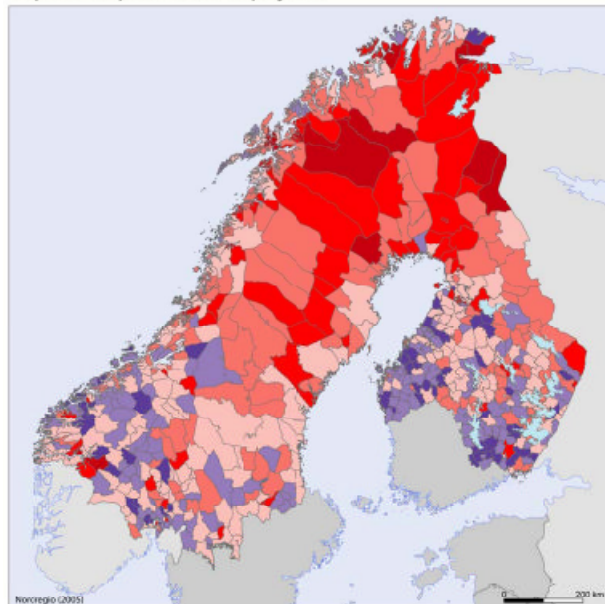
# Abhängigkeit vom öffentl. Sektor

Besch. öffentl. Sektor

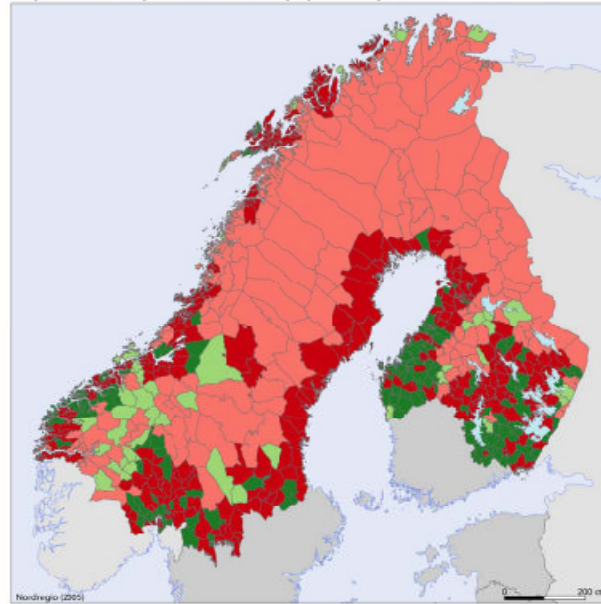
Vgl. Bevölkerungspotential

Erwerbsquote

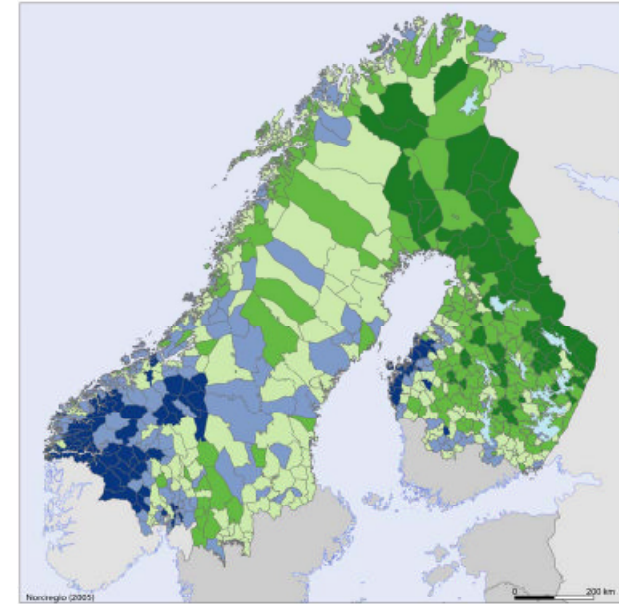
Proportion of public sector employment



Dependence on public sector and population potential



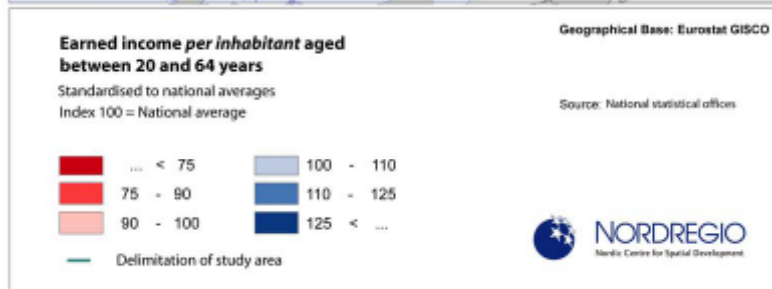
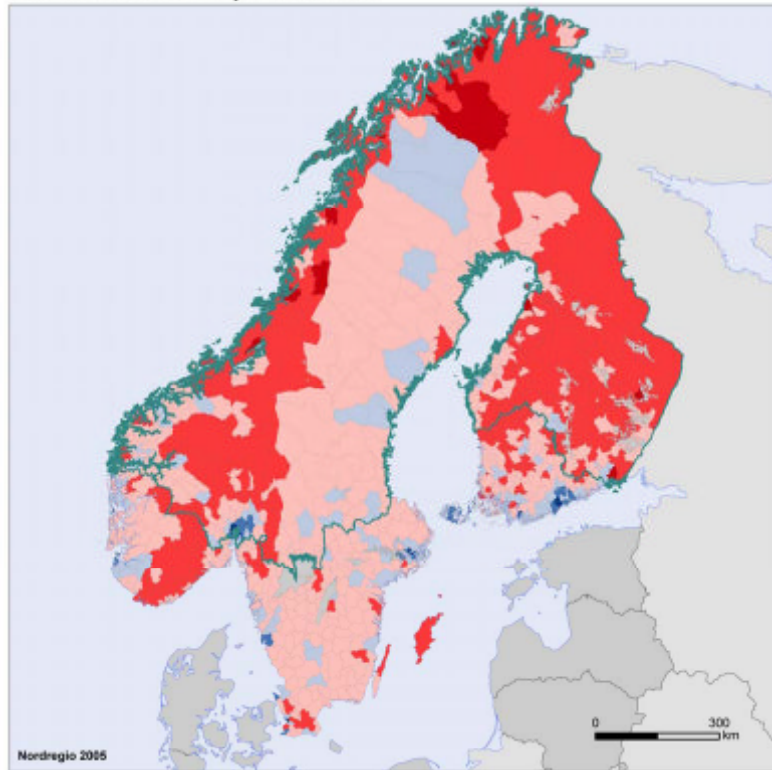
Activity rates in 2002



# Einkommen

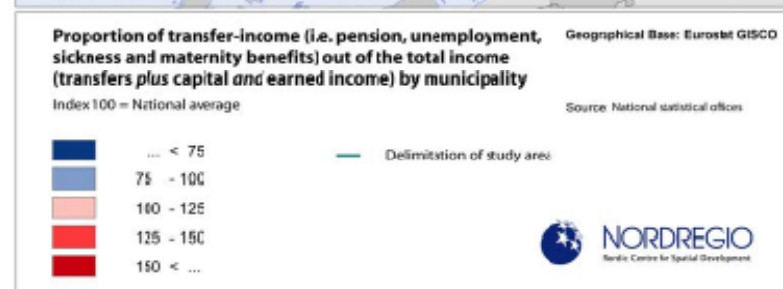
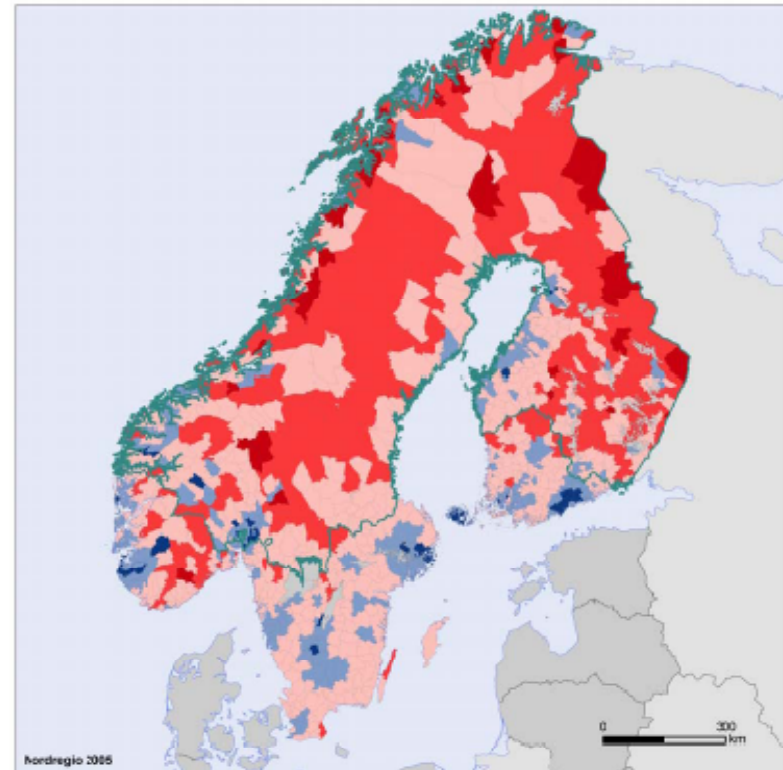
## Pro-Kopf-Einkommen

Standardised income *per inhabitant*



## Transferleistungen

Proportion of transfer-income out of total municipal income

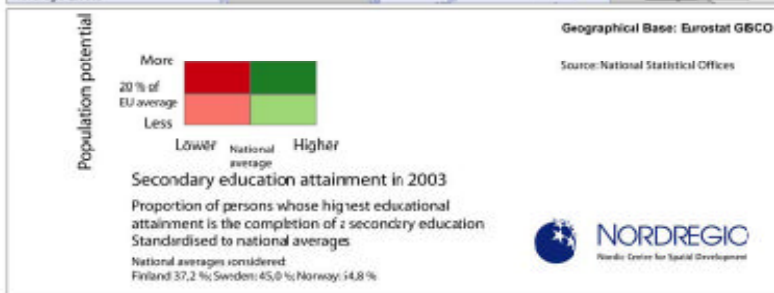
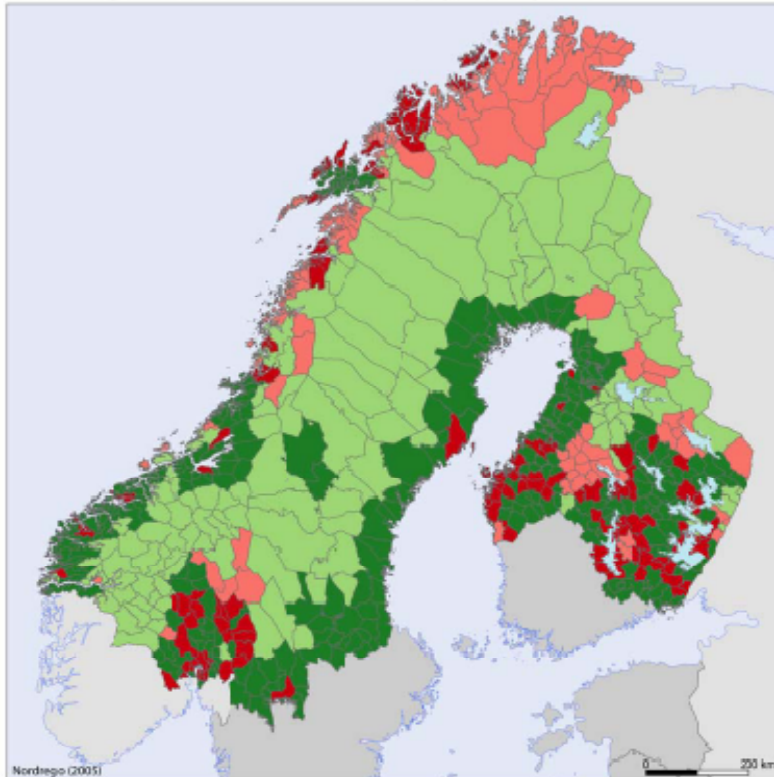




# Bildung

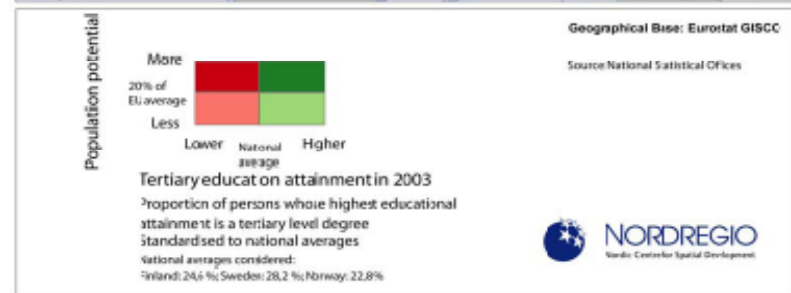
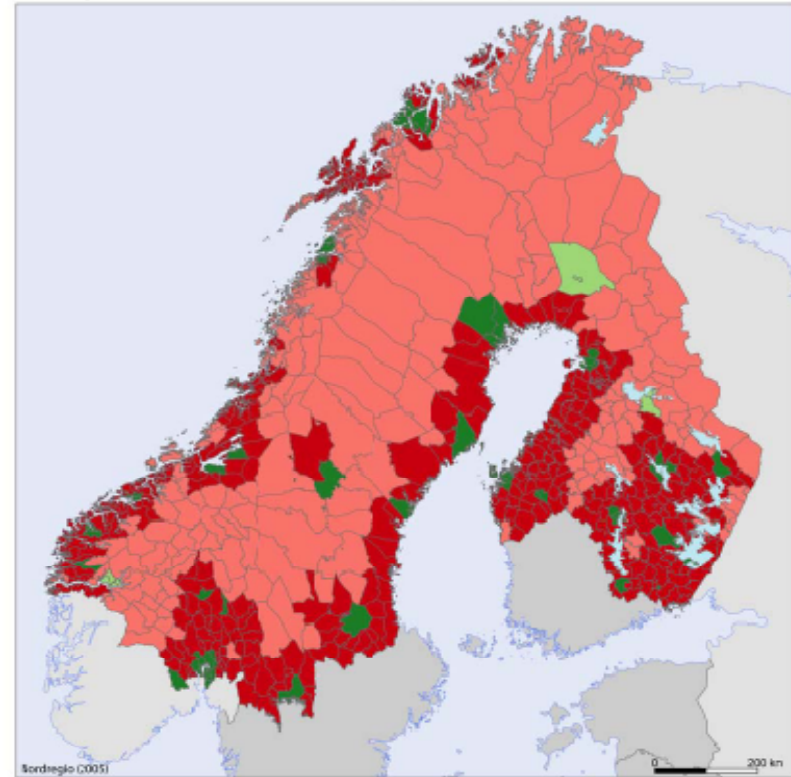
## Mittlere Reife

Secondary educational attainment and population potential



## Universität-/FH-Abschlüsse

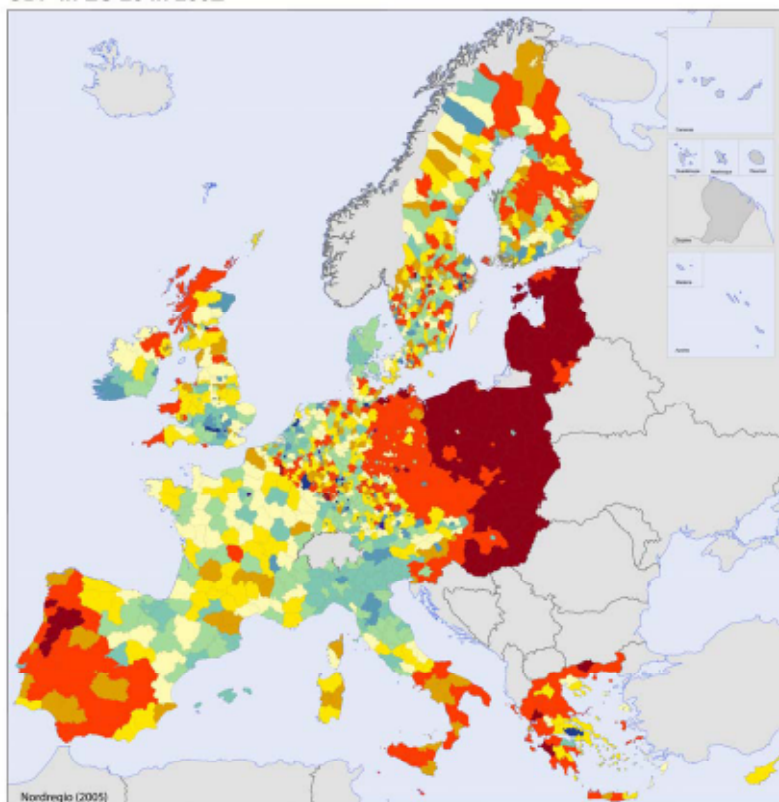
Tertiary educational attainment and population potential



# Bruttoinlandsprodukt

## BIP 2002 NUTS-4/5

GDP in EU 25 in 2002



GDP in PPS in 2002 at NUTS 3 level  
except Finland at NUTS 4 and Sweden at NUTS 5  
Index 100 = EU25 average



Geographical Base: Eurostat GISCO

Source: Eurostat  
Statistics Finland  
Statistics Sweden

# ***Gliederung***

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# Demographie und Siedlungsstruktur

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- insgesamt **tendenziell rückläufige Bevölkerung**, vor allem aufgrund von Migration (Ausnahme: ‚Bible belt‘)
- **zunehmende Überalterung** (Ausnahme: Teile von NOR)
- räumlich unterschiedliche Entwicklungen zw. den **Küstengebieten und dem Süden**, sowie den **rückwärtigen Regionen**.
- **dünn besiedelte Gebiete ≠ ländliche Gebiete** (Landwirtschaft nicht möglich)
- in vielen Teilen **erhebliche Probleme** der **Aufrechterhaltung der Grundversorgung** aufgrund disperser Siedlungsmuster bzw. aufgrund großer Entfernungen zwischen Siedlungseinheiten (‚Isolation‘)

## ***Erreichbarkeit und Infrastrukturen***

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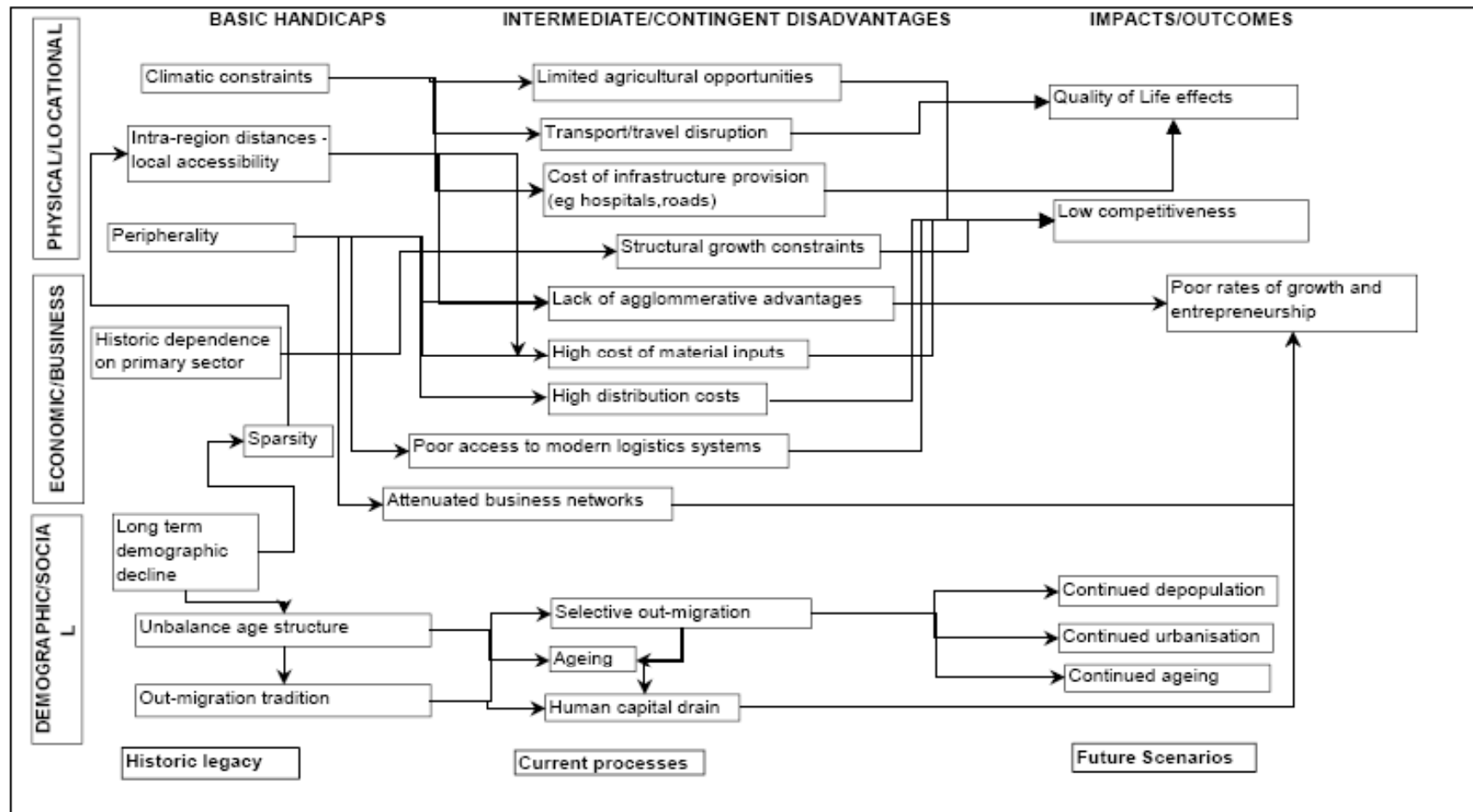
- ***schlechte Erreichbarkeit*** im europ. Kontext
- ***Flugzeug einziges Verkehrsmittel*** für mittlere u. lange Distanzen
- ***große Anzahl an Flughäfen***, aber nur ***kleines Flugnetz*** mit ***Konzentration auf Hauptstädte*** (SE, FI)
- bedeutende ***Seehäfen***, allerdings nur ***eingeschränkt benutzbar*** (Eis)
- ***Winterdienst*** f. Straßen u. Eisenbahnen verursacht ***hohe Zusatzkosten***
- relativ hohe ***Anzahl an Universitäten und FHs***; ***Studenten*** sind in vielen Städten ***signifikanter Wirtschaftsfaktor***

# Ökonomische Auswirkungen

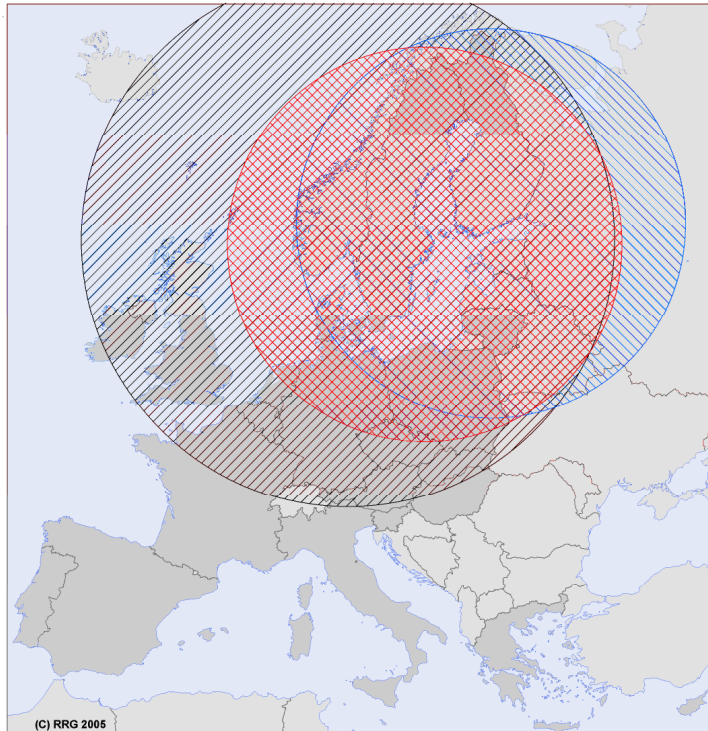
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- **höhere (Transport-)Kosten** für Vorprodukte / Rohstoffe
- **fehlende Agglomerationsvorteile**
- **fehlende** Einbindung in **moderne Logistiksysteme**
- **fehlende ‚Netzwerke‘**, fehlende innovative Milieus
- fehlende ‚economies of scale‘ (fehlende kritische Masse), **‚diseconomies of scale‘**
- **Zusatzkosten** für Bau u. Unterhalt von öffentl. Infrastrukturen
- Abhängigkeit von **Beschäftigung im öffentl. Sektor**
- relativ hohe **Arbeitslosigkeit, geringe Erwerbsquote**
- Abhängigkeit von **Transferleistungen**

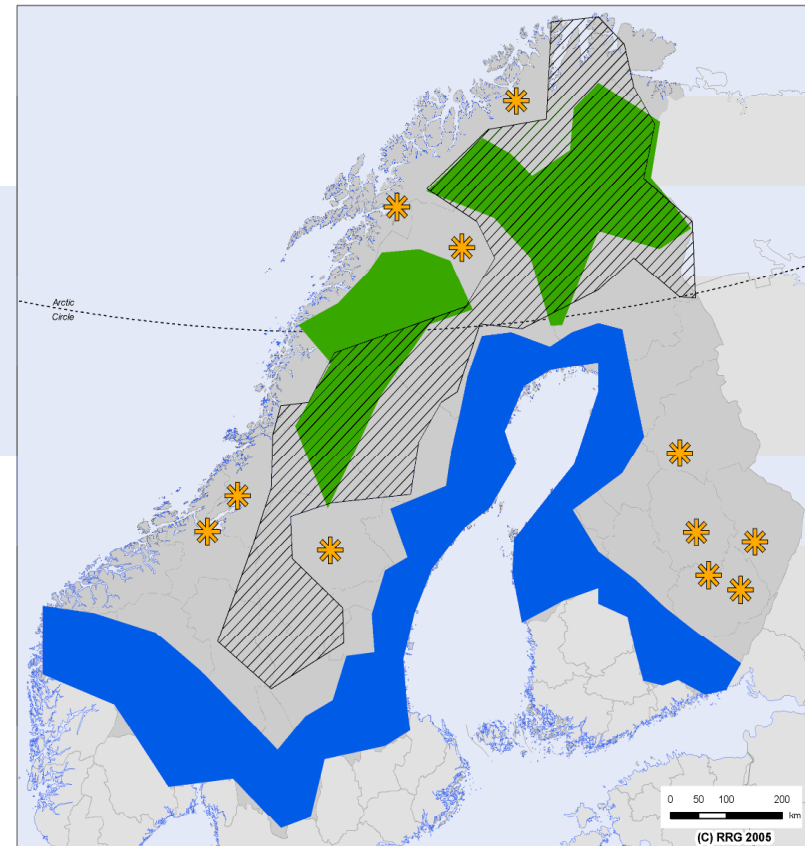
# „Syndrome der Benachteiligung“



# Räumliches Entwicklungsszenario



Räumliche Entwicklungsperspektiven



- Entwicklungs-Belt
- Ökologischer Ausgleichsraum
- Entleerungsgebiete
- Entwicklungspole

Geographical Base: Eurostat GISCO

Source: RRG



## ***Weitere Informationen***

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